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25 February 2014

To the Members of the Council,

You are hereby summoned to attend a meeting of the **COUNCIL** to be held in the Council Chamber at these Offices on Wednesday 5 March 2014 at 6.00 pm for the transaction of the business set out in the Agenda.

Chief Executive

Members of the Council:

S R Nicholas (Chairman)	M R Eddy	K E Morris	
P S Le Chevalier (Vice-Chairman)	R J Frost	M J Ovenden	
J S Back	B Gardner	A S Pollitt	
B W Bano	J H Goodwin	J A Rook	
T J Bartlett	D Hannent	M A Russell	
P M Beresford	P J Hawkins	F J W Scales	
T A Bond	P G Heath	A R Smith	
P M Brivio	G J Hood	C J Smith	
B W Butcher	S J Jones	J M Smith	
P I Carter	L A Keen	R J Thompson	
S S Chandler	N S Kenton	J F Tranter	
N J Collor	S M Le Chevalier	R S Walkden	
M D Conolly	G Lymer	P Walker	
G Cowan	S C Manion	P M Wallace	
J A Cronk	K Mills	P A Watkins	

#### **AGENDA**

# 1 APOLOGIES

To receive any apologies for absence.

# 2 DECLARATIONS OF INTEREST

To receive any declarations of interest from Members in respect of business to be transacted on the agenda.

Where a Member has a new or registered Disclosable Pecuniary Interest (DPI) in a matter under consideration they must disclose that they have an interest and, unless the Monitoring Officer has agreed in advance that the DPI is a 'Sensitive Interest', explain the nature of that interest at the meeting. The Member must withdraw from the meeting at the commencement of the consideration of any matter in which they have declared a DPI and must not participate in any discussion of, or vote taken on, the matter unless they have been granted a dispensation permitting them to do so. If during the consideration of any item a Member becomes aware that they have a DPI in the matter they should declare the interest immediately and, subject to any dispensations, withdraw from the meeting.

Where a Member is declaring an Other Significant Interest (OSI) they must also disclose the interest and explain the nature of the interest at the meeting. The Member must withdraw from the meeting at the commencement of the consideration of any matter in which they have declared a OSI and must not participate in any discussion of, or vote taken on, the matter unless they have been granted a dispensation to do so or the meeting is one at which members of the public are permitted to speak for the purpose of making representations, answering questions or giving evidence relating to the matter. In the latter case, the Member may only participate on the same basis as a member of the public and cannot participate in any discussion of, or vote taken on, the matter and must withdraw from the meeting in accordance with the Council's procedure rules.

Where a Member does not have either a Disclosable Pecuniary Interest (DPI) or Other Significant Interest (OSI) but is of the opinion that for transparency reasons alone s/he should make an announcement in respect of a matter under consideration, they can make a Voluntary Announcement of Other Interests (VAOI). A Member declaring a VAOI may still remain at the meeting and vote on the matter under consideration.

#### Note to the Code:

Situations in which a Member may wish to make a VAOI include membership of outside bodies that have made representations on agenda items; where a Member knows a person involved, but does not have a close association with that person; or where an item would affect the well-being of a Member, relative, close associate, employer, etc. but not his/her financial position. It should be emphasised that an effect on the financial position of a Member, relative, close associate, employer, etc OR an application made by a Member, relative, close associate, employer, etc would both probably constitute either an OSI or in some cases a DPI.

# 3 <u>MINUTES</u> (Pages 8 - 15)

To confirm the attached Minutes of the meeting held on 29 January 2014.

# 4 ANNOUNCEMENTS

To receive any announcements from the Chairman, Leader, Members of the Cabinet or Head of Paid Service.

# 5 **LEADER'S TIME**

To receive an oral report at the meeting from the Leader (and Cabinet) on the business of the Executive or on any topic or subject that it is felt should be brought to the attention of the Council.

(Up to fifteen minutes is allowed for the Report of the Leader (and Cabinet), up to ten minutes is allowed for the Leader of the Major Opposition Group (or his nominee) to respond, up to five minutes is allowed for the Leader of any other Opposition Group (or his nominee) to respond. The Leader is allowed up to five minutes as a Right of Reply or 25% of the time given to the Opposition Group Leaders, whichever is the greatest.)

# 6 SEAT ALLOCATION AND GROUP APPOINTMENTS

To receive from Group Leaders any changes to seat allocations or appointments.

(Note: Any changes must be within the approved allocation of seats to political groups in accordance with the political balance rules (where applicable).)

# 7 <u>COUNCIL BUDGET 2014/15 AND MEDIUM TERM FINANCIAL PLAN 2014/15 - 2016/17</u>

The Cabinet at its meetings on 3 February 2014 and 3 March 2014 and the Scrutiny (Policy and Performance) Committee at its meeting on 11 February 2014 considered the report of the Director of Finance, Housing and Community (circulated separately) upon the Council Budget 2014/15 and Medium Term Financial Plan 2014/15 – 2016/17. The following is recommended to Council:

Cabinet - 3 March 2014

The recommendations of Cabinet will be circulated at the meeting

Scrutiny (Policy and Performance) Committee – 11 February 2014

The recommendations of the Scrutiny (Policy and Performance) Committee will be circulated at the meeting.

Cabinet – 3 February 2014

It was agreed:

- (a) That the General Fund Revenue Budget, the Capital and Special Projects Programmes, the Housing Revenue Account budget and the content of the Medium-Term Financial Plan (MTFP) be forwarded to the Scrutiny (Policy and Performance) Committee for consideration.
- (b) That it be noted that the MTFP will be subject to the addition of the Council Tax Resolution, Treasury Management Strategy and other minor adjustments before being presented to Council in March.

# 8 **PLANNING APPEAL - AWARD OF COSTS** (Pages 16 - 19)

The Cabinet at its meeting on 3 March 2014 considered the attached report of the Chief Executive upon the Planning Appeal – Award of Costs.

The recommendations of Cabinet will be circulated at the meeting.

# 9 PARKING AND TRAFFIC REGULATIONS OUTSIDE LONDON (PATROL) -

# AUTHORITY TO ENTER INTO AGREEMENT AND APPOINTMENT OF A MEMBER (Pages 20 - 87)

The Cabinet at its meeting on 3 March 2014 considered the attached report of the Director of Environment and Corporate Assets upon the Parking and Traffic Regulations Outside London (PATROL) – Authority to enter into Agreement and Appointment of a Member.

The recommendations of Cabinet will be circulated at the meeting.

### 10 **PAY POLICY STATEMENT 2014/15** (Pages 88 - 97)

To consider the attached report of the Director of Governance.

#### 11 **PROVISIONAL PROGRAMME OF MEETINGS 2014/15** (Pages 98 - 102)

To consider the attached report of the Director of Governance.

#### 12 **QUESTIONS FROM MEMBERS**

Up to 60 minutes is allowed for this part of the meeting unless extended by the Chairman of Council on a motion moved, duly seconded and approved by the Council. Members may ask one supplementary question in addition to their original question.

#### (a) <u>To Chairmen/Vice-Chairmen of Committees</u>

To receive answers in respect of questions from Members of the Council to the Chairman or Vice-Chairman of the Council or the Chairman of any Committee or Sub-Committee asked in accordance with Rule 12 of the Council Procedure Rules.

(1) Councillor B Gardner will ask the Chairman of the Planning Committee:

Now that Kent Highways have clearly stated that they regard it as their purpose to promote development, how does the Chairman of the Planning Committee think that the people of Middle Deal and Sholden will understand the reasons why the Minters Yard applications and both of the Sholden Housing applications were so favourable to development?

(2) Councillor A S Pollitt will ask the Chairman of the Planning Committee:

Given the recent severe weather, what measures does the Chair of Planning propose to introduce other than minimum 'green' standards as a requirement to ensure more sustainable and ecologically friendly house building in the Dover District?

(b) <u>To the Executive</u>

To receive answers in respect of questions from Members of the Council to a Member of the Executive asked in accordance with Rule 12 of the Council Procedure Rules. (3) Councillor P Walker will ask the Leader of the Council:

Given the progress that has been made in securing planning consent, commercial interest and the publication of the Compulsory Purchase Orders for the St James town centre development, could the Leader and Portfolio Holder for Regeneration advise on the next steps and the timescales for the likely delivery of the scheme?

(4) Councillor P Walker will ask the Portfolio Holder for Environment, Waste and Planning:

What action has the Portfolio Holder for the Environment, Waste & Planning taken to determine whether changes have taken place before necessary planning permission has been obtained at the Lydden Racing Circuit and what action will he take if it is shown that material changes have taken place without necessary permissions?

(5) Councillor P M Brivio will ask the Portfolio Holder for Housing, Children's Services and Safeguarding, Youth and Community Safety:

Can the Portfolio Holder for Community, Housing etc advise members whether the budget for discretionary housing benefit to assist those affected by the bedroom tax is likely to be oversubscribed this financial year and how many Dover District tenants have been unlawfully charged or obliged to move due to the bedroom tax provisions?

(6) Councillor R J Thompson will ask the Portfolio Holder for Housing, Children's Services and Safeguarding, Youth and Community Safety:

According to the minutes (item 7) of the Youth Advisory Group meeting held on 16 January 2014, Dover District Council is providing financial support to the new build Youth Centre in Deal, what financial assistance will this Council be giving to the people of Aylesham and their representative bodies to enable them to acquire the Aylesham Youth Centre which will otherwise be disposed of by Kent County Council?

(7) Councillor M R Eddy will ask the Portfolio Holder for Health, Well-being and Public Protection:

Could the Portfolio Holder for Health and Public Protection comment on the impact of the intervention by Mr Charles Elphicke which resulted in a considerable delay in building a new hospital in Dover?

(8) Councillor S J Jones will ask the Portfolio Holder for Corporate Resources and Performance:

As councillors will shortly be receiving iPads for their work, when does the Portfolio Holder for Finance and Performance believe the Council will start to make savings by sending agendas and minutes electronically, as opposed to sending them in the post? In his reply, could he also indicate where the money for the iPads will come from and how much does the Portfolio Holder believe it will cost the Council to update the council chamber with power sockets so

# 13 **MOTIONS**

In accordance with Council Procedure Rule 13, Councillor M R Eddy will move:

This Council, while welcoming the Environment Agency's investment in marine flood protection measures at Sandwich and Deal, calls upon:

- 1. The government to take action to combat flooding in inland flood risk areas of our district, such as East Studdal and the Alkham Valley;
- 2. The government to put ideology aside and seek appropriate assistance from the European Union for what is a widespread weather phenomenon;
- 3. Kent County Council to maintain, and renew as appropriate, highways drainage;
- 4. The privatised water companies to use their profits to improve their mains drainage systems to accommodate the water flows generated by increasingly common severe weather events.

For its part, this Council will also carry out a survey of all the drains and drainage gullies on car parks owned and managed by the Council and/or East Kent Housing and will produce a plan to replace impermeable surfacing with permeable surfaces.

# 14 URGENT BUSINESS TIME

To consider any other items deemed by the Chairman of the Council to be urgent in accordance with the Local Government Act 1972.

# Access to Meetings and Information

- Members of the public are welcome to attend meetings of the Council, its Committees and Sub-Committees. You may remain present throughout them except during the consideration of exempt or confidential information.
- All meetings are held at the Council Offices, Whitfield unless otherwise indicated on the front page of the agenda. There is disabled access via the Council Chamber entrance and a disabled toilet is available in the foyer. In addition, there is a PA system and hearing loop within the Council Chamber.
- Agenda papers are published five clear working days before the meeting. Alternatively, a limited supply of agendas will be available at the meeting, free of charge, and all agendas, reports and minutes can be viewed and downloaded from our website www.dover.gov.uk. Minutes are normally published within five working days of each meeting. All agenda papers and minutes are available for public inspection for a period of six years from the date of the meeting. Basic translations of specific reports and the Minutes are available on request in 12 different languages.

• If you require any further information about the contents of this agenda or your right to gain access to information held by the Council please contact Rebecca Brough, Team Leader - Democratic Support, telephone: (01304) 872304 or email: rebecca.brough@dover.gov.uk for details.

Large print copies of this agenda can be supplied on request.

Agenda Item No 3

# MINUTES OF PROCEEDINGS

At the meeting of the Council for the District of Dover held at the Council Offices, Whitfield on Wednesday, 29 January 2014 at 6.00 pm.

Present:

Chairman:

Councillor S R Nicholas

Councillors:

J S Back B W Bano T J Bartlett P M Beresford T A Bond P M Brivio B W Butcher	R J Frost B Gardner J H Goodwin D Hannent P J Hawkins P G Heath	M J Ovenden A S Pollitt J A Rook M A Russell F J W Scales A R Smith
B W Bano	B Gardner	A S Pollitt
T J Bartlett	J H Goodwin	J A Rook
P M Beresford	D Hannent	M A Russell
T A Bond	P J Hawkins	F J W Scales
P M Brivio	P G Heath	A R Smith
B W Butcher	S J Jones	C J Smith
P I Carter	L A Keen	J M Smith
S S Chandler	S M Le Chevalier	R J Thompson
N J Collor	P S Le Chevalier	J F Tranter
M D Conolly	G Lymer	R S Walkden
G Cowan	S C Manion	P Walker
J A Cronk	K Mills	P M Wallace
M R Eddy	K E Morris	P A Watkins
-		

Officers: Chief Executive Director of Environment and Corporate Assets Director of Finance, Housing and Community Director of Governance Team Leader – Democratic Support

#### 462 <u>APOLOGIES</u>

Apologies for absence were received from Councillors G J Hood and N S Kenton.

#### 463 DECLARATIONS OF INTEREST

Councillor S C Manion declared an Other Significant Interest (OSI) in Minute No 473(b) by reason of his membership of Kent County Council Planning Committee and withdrew from the meeting for the consideration of the matter.

# 464 <u>MINUTES</u>

The Minutes of the meeting held on 27 November 2013 were approved as a correct record and signed by the Chairman.

#### 465 <u>ANNOUNCEMENTS</u>

The Chairman of the Council made the following announcements:

(a) To congratulate the P&O Choir on being awarded 'Workplace Choir of the Year' on BBC's 'The Choir'.

(b) To congratulate Deal High Street on being named Daily Telegraph High Street of the Year 2013.

#### 466 PARTNERSHIP ACCORD BETWEEN DOVER AND CALAIS

The Chairman advised that this item had been withdrawn.

#### 467 <u>LEADER'S TIME</u>

The Leader of the Council, Councillor P A Watkins, included the following matters in his report:

- (a) The signing of the Partnership Accord between Calais and Dover.
- (b) That there had been discussions in respect of what services could be offered at Deal Hospital.
- (c) That he had attended a meeting where the Kings Fund had given a presentation on the shift of funding from the health sector to the social and community sector. As part of this, there was a need for the public to be better informed about the major shift in resources resulting from the Better Care Fund.
- (d) That the Council was one of six District Council representatives with a place on the Board of the Local Enterprise Partnership (LEP) in Kent under its federated model of governance. The Council continued to lobby for improvements to the A2 and other routes to improve the flow of freight.
- (e) The news that Viking Recruitment had commenced construction of its Maritime Skills Academy.

The Leader of the Opposition Group, Councillor M R Eddy, included the following matters in his report:

- (a) To congratulate Deal High Street on being named Daily Telegraph High Street of the Year 2013.
- (b) A meeting being held at Deal Town Hall on the future services for Deal Hospital.
- (c) To welcome the news of the Partnership Accord between Calais and Dover and encourage opportunities for further European cooperation.
- (d) To highlight the implications of any third Thames crossing for traffic flows to/from the Port of Dover.
- (e) The importance of improving employment and skills in the District and the usefulness of maintaining a place on the Board of the LEP. The need to improve secondary school performance in Deal as part of this was highlighted.

The Leader of the Council responded to points raised by the Leader of the Opposition Group in his report as followed:

- (a) That the widening of the Jubilee Way was part of the bid for 'Growth without Gridlock'.
- (b) That a proposal had been made to the LEP for funding to increase business capacity in North Deal to relieve commercial transport pressure on roads in other parts of the town.

#### 468 SEAT ALLOCATION AND GROUP APPOINTMENTS

There were no new appointments.

#### 469 QUESTIONS FROM MEMBERS

In accordance with Rule 12(1) of the Council Procedure rules, Chairmen of Committee(s) responded to the following questions:

- (1) Councillor B Gardner asked the Chairman of the Planning Committee, Councillor F J W Scales, if he considered it appropriate for a statutory, public sector consultee to provide the Planning Committee with information which "promoted development" rather than providing technical input to inform the decisions of the Committee.
- (2) Councillor M R Eddy asked the Chairman of the Governance Committee, Councillor T J Bartlett, if further to his previous question to the Chairman of the Governance Committee at the full council meeting of 27 November 2013, and to the Department of Communities and Local Government's letter of 26 November, his letter to the Chairman of Governance of 5 December and the Chairman's response to him of 18 December, if he could outline the reasons for stating in his letter of 18 December that he had no intention of reporting to members the Council's official response to DCLG as "the exchange of letters was purely between officers".

In accordance with Rule 12(1) of the Council Procedure Rules, Members of the Cabinet responded to the following questions:

- (3) Councillor P Walker asked the Leader of the Council, Councillor P A Watkins, if he could outline the disciplinary powers that are in force in cases where Councillors do not receive adequate and/or timely responses from the officers of this council.
- (4) Councillor B Gardner asked the Leader of the Council, Councillor P A Watkins, to explain the logic and thinking behind the decision to make all calls from Whitfield Offices "caller number withheld".
- (5) Councillor B W Bano asked the Leader of the Council, Councillor P A Watkins, to commit to an annual audit of individual member training requirements with a view to better informing the member training programme.
- (6) Councillor M R Eddy asked the Portfolio Holder for Access and Property Management, Councillor N J Collor, that given in the review of on and off street parking charges considered by Cabinet on 9 January 2012, it was stated that increased charges or reductions in parking times were required, *inter alia*, because: "maintenance costs are expected to rise over the next year or so as pay and display machines are in need of replacement and

some resurfacing and relining works to car parks cannot be deferred much longer" and the fact that the Council had, according to its own figures submitted to Government, generated a total surplus of over £2.5 million over the three years from 2009/2010 to 2011/2012, if he could advise how much had been invested in car park resurfacing/relining and new pay and display machines in financial year 2012/2013 and the first half of 2013/2014.

- (7) Councillor G Cowan asked the Portfolio Holder for Access and Property Management, Councillor N J Collor, as the council had made a surplus of more than £1 million from parking for the second year running, and the Portfolio Holder was aware that the council had increased off street parking charge time from 17:30 to 18:00 hours but at the same time single yellow lines had remained at 17:30, would he agree that it was time to revisit off street parking times and return to the original time of only charging up to 17:30.
- (8) Councillor L A Keen asked the Leader of the Council, Councillor P A Watkins, in the absence of the Portfolio Holder for Environment, Waste and Planning to inform the Council of what action is being taken by this Council to reduce the alarming increase in fly-tipping rates which has taken place since Kent County Council introduced changes at their tips in 2012.
- (9) Councillor P M Brivio asked the Portfolio Holder for Housing, Children's Services and Safeguarding, Youth and Community Safety, Councillor S S Chandler, if she anticipated an increase in homelessness due to the action of some private sector landlords who have decided not to house those in receipt of housing benefit, and if so, what effect would this have on already hard pressed budgets if there was to be an increase in the costly use of Bed and Breakfast.

# 470 COUNCIL TAX BASE 2014/15

It was proposed by Councillor M D Conolly, duly seconded and:

- RESOLVED: (a) That the empty homes discount is reduced to 0% for Class C empty properties, and he second homes discount be removed so that Council Tax would be payable in full on these properties for the financial year 2014/15.
  - (b) That the Council Tax Reduction Scheme not be revised or replaced with another scheme.
  - (c) That the District's Council Tax Base for 2014/15 be approved as 35,070.45 and the tax base for the towns and parishes in the Council's administrative area, as set out in the table at Appendix 2.

#### 471 PROVISIONAL PROGRAMME OF MEETINGS

The Director of Governance introduced the report on the Provisional Programme of meetings for 2014/15.

It was moved by Councillor F J W Scales, and duly seconded, that:

RESOLVED: That the Provisional Programme of meetings be deferred for consideration until the next meeting to permit Democratic Services to review the proposed dates for the Planning Committee, the Licensing Committee and the Annual Meeting of Council in 2014.

#### 472 LOCALISM ACT 2011 - REVIEW OF THE CODE OF CONDUCT FOR MEMBERS AND PROPOSED AMENDMENTS

The Director of Governance introduced the report.

It was moved by Councillor C J Smith, duly seconded, and

- RESOLVED: (a) That the Council revise the Code of Conduct for Members as indicated at Appendix 1 and incorporate the proposed amendments bringing them into effect on 1 February 2014.
  - (b) That the Council commends the revised Code of Conduct to the town and parish councils within the district incorporating the additional change explained at paragraph 3.4 of the report.
  - (c) That the Council adopt the practice of inviting members to make voluntary declarations of interest as explained at paragraph 4 of the report.

#### 473 <u>MOTIONS</u>

(a) In accordance with Council Procedure Rule 13, Councillor R J Frost gave notice of his intention to move the following Motion:

"Dover District Council welcomes the Government's proposals to curb the excesses of 'payday loan' companies.

Furthermore DDC will investigate the feasibility and costs of banning payday loan advertising sites from the council's entire computer network and asks KCC to do the same for all computers accessed in Libraries and Schools in the district."

The Motion was duly seconded.

It was moved by Councillor M R Eddy, and duly seconded, that the Motion be amended as followed:

"Following cuts to both in work and out of work benefits, more and more people are feeling the only places to which they can turn to get by are foodbanks and payday lenders. Dover District Council welcomes the Government's better late than never proposals to curb the excesses of 'payday loan' companies.

Furthermore DDC will investigate the feasibility and costs of banning payday loan advertising sites from the Council's entire computer network and asks KCC to do the same for all computers accessed in the Dover Gateway and in Libraries and Schools across the district.

DDC calls on the Government to take swift action to cap the cost of credit, give powers to councils to curb payday lenders on the High Streets and to raise a levy on payday lenders to fund and support credit unions.

This Council seeks urgently to implement the measures in its control and calls on KCC and the Government to do the same."

It was moved by Councillor P A Watkins, and duly seconded:

"That the question now be put."

On being put to the vote the amendment was LOST.

It was moved by Councillor M R Eddy that the Motion be amended as followed:

"Dover District Council welcomes the Government's proposals to curb the excesses of 'payday loan' companies.

Furthermore DDC will investigate the feasibility and costs of banning payday loan advertising sites from the council's entire computer network and asks KCC to do the same for all computers accessed in the Dover Gateway, Libraries and Schools across the district."

Councillor R J Frost, with the consent of his seconder, accepted Councillor M R Eddy's amendment within his original Motion.

On being put to the vote, the Motion was CARRIED.

- RESOLVED: (a) That Dover District Council welcomes the Government's proposals to curb the excesses of 'payday loan' companies.
  - (b) Furthermore DDC will investigate the feasibility and costs of banning payday loan advertising sites from the council's entire computer network and asks KCC to do the same for all computers accessed in the Dover Gateway, Libraries and Schools across the district.
- (b) In accordance with Council Procedure Rule 13, Councillor M R Eddy gave notice of his intention to move the following Motion:

"This Council seeks, as a matter of urgency, clarification from the Prime Minister of his scheme to provide financial incentives to local authorities which allow fracking within their areas. Specifically clarification is sought on the following issues:

- 1. As planning applications for mineral extraction are determined by the county council, will compensatory finance be provided to the county council or to the district council within which the fracking actually takes places?
- 2. As fracking, in its strictest sense, applies to the extraction of gas from shale, will the similar methodologies used in coal bed methane extraction be included in these compensatory mechanisms? And
- 3. What proposals does the Prime Minister have to ensure that sufficient funds will be available to local authorities at district and county level and at national level to deal with any environmental damage and other consequential losses if the proposed compensatory mechanisms prove to be insufficient?"

The Motion was duly seconded.

It was moved by Councillor M D Conolly that the Motion be amended to add the following:

- "4. Will the business rates from fracking sites be simply be included in the current Business Rates arrangements, whereby:
  - After 50% of total Business Rates goes to the Government, and
  - A Further 50% of what remains goes to the Government as levy,
  - And only 5% is left for upper tiers
  - And 20% for districts

Or will it be a genuine 100% retained by Councils, in addition to all other funding from Government."

Councillor M R Eddy, with the consent of his seconder, accepted Councillor M D Conolly's amendment within his original Motion.

On being put to the vote, the Motion was CARRIED.

- RESOLVED: This Council seeks, as a matter of urgency, clarification from the Prime Minister of his scheme to provide financial incentives to local authorities which allow fracking within their areas. Specifically clarification is sought on the following issues:
  - 1. As planning applications for mineral extraction are determined by the county council, will compensatory finance be provided to the county council or to the district council within which the fracking actually takes places?

- 2. As fracking, in its strictest sense, applies to the extraction of gas from shale, will the similar methodologies used in coal bed methane extraction be included in these compensatory mechanisms? And
- What proposals does the Prime Minister have 3. to ensure that sufficient funds will be available to local authorities at district and county level and at national level to deal with any environmental damage and other consequential losses if the proposed compensatory mechanisms prove to be insufficient?
- 4. Will the business rates from fracking sites be simply be included in the current Business Rates arrangements, whereby:
  - After 50% of total Business Rates goes to the Government, and
  - A Further 50% of what remains goes to the Government as levy,
  - And only 5% is left for upper tiers
  - And 20% for districts

Or will it be a genuine 100% retained by Councils, in addition to all other funding from Government.

# 474 URGENT BUSINESS TIME

There were no items of urgent business.

The meeting ended at 7.55 pm

Subject:	PLANNING APPEAL – AWARD OF COSTS	
Meeting and Date:	Cabinet – 3 March 2014	
	Council – 5 March 2014	
Report of:	Nadeem Aziz – Chief Executive	
Portfolio Holder:	Councillor Nick Kenton, Portfolio Holder for Environment, Waste and Planning	
Decision Type:	Non-Key Decision	
Classification:	Unrestricted	
Purpose of the report:	To advise Members of 2 recent Planning Inspector's decisions and the costs award made against the Council.	
Recommendation:	1. Release £8,010 from General Fund Balances to meet the costs award for application 12/500.	
	2. To release up to £28,822 from the General Fund Balances to meet the costs award for application 12/311	

#### 1. Summary

This report outlines two recent decisions by the Planning Inspector upholding appeals against the Council's refusal to grant planning permission. These refusals were decisions of the Planning Committee against Officer recommendations. Both appellants applied for and were awarded costs against the Council and this report seeks agreement to release the final agreed sums from General Fund Balances.

# 2. Background Information

#### Application 12/500

- 2.1 Planning application DOV/12/00500 proposed a change of use of land for the siting of 12 holiday lodges, together with operational development and recreational space at St Margarets Holiday Park. Due to the number of third party objectors the application was referred to Planning Committee with a recommendation for approval.
- 2.2 Planning Committee considered the application on 25 October 2012 and decided:

"That, notwithstanding the Officer's recommendation, Application No DOV/12/0500 be refused on the following grounds (with the precise wording delegated to Officers):

(a) That the proposed development and change of use of land would not conserve the landscape and scenic beauty of the Area of Outstanding Natural Beauty;

- (b) That the economic benefits of the development would be limited and do not outweigh the impact on the Area of Outstanding Natural Beauty."
- 2.3 The Applicants submitted an appeal against this refusal and a separate application for costs. Both were considered under 'written representations' rather than by a hearing. Therefore, the Inspector had to rely on written evidence and did not seek to meet Officers or members of the Planning Committee.
- 2.4 The Inspector visited the site on 21 February 2013 and issued his decision on 10 April 2013. His decision was that the appeal was upheld and the application for costs was allowed.

Application 12/311

- 2.5 Planning Application DOV/12/00311 was for a residential development of 38 dwellings and 6 flats at the former site of South Deal Primary School. This was referred to Planning Committee due to the number of third party objectors, with a recommendation to approve.
- 2.6 Planning Committee considered the application on 17 January 2013 and decided:

"That, notwithstanding the Officer's recommendation, Application No DOV/12/0311 be refused on the grounds of:

- (a) Its scale, density and design and its adverse impact on residential amenity and the spatial character of the area; and
- (b) That the development would be likely to result in parking problems in the vicinity of the site which would be harmful to highway safety."
- 2.7 The Applicants submitted an appeal against this refusal and a separate application for costs. Both were also considered under 'written representations' rather than by a hearing.
- 2.8 The Inspector visited the site on 9 July 2013 and issued his decision on 8 August 2013. His decision was that the appeal was upheld and the application for costs was allowed.

# 3. The negotiations

3.1 The Planning Inspector does not set a cost amount. This is a matter to be negotiated between the applicant and the Council. The Regeneration and Development Department has been undertaking those negotiations. If no agreement is reached then the matter can be referred to the Senior Courts Cost Office who will decide whether the claim is reasonable.

<u>12/500</u>

- 3.2 The applicant had employed the services of their Agent, a national firm of property consultants, to deal with the appeal. The fee for this was £12,083.54.
- 3.3 The Department did not accept this amount and believed that it was excessive for this type of appeal.

- 3.4 Having obtained a detailed breakdown of costs, a number of elements were challenged.
- 3.5 Through the process of negotiation the Agent revised their request and this was reduced to £8,010 (ex Vat)
- 3.6 Although still a significant sum for this type of appeal, the applicant understood the cost when they engaged their Agent and at that point had no certainty that they would obtain costs. Seeking a detailed assessment from the Senior Courts Costs Office may have resulted in the full original sum being payable and therefore the revised sum was accepted and payment has been made.

<u>12/311</u>

- 3.7 The applicant employed a National Consultancy firm to submit the appeal to the Planning Inspector.
- 3.8 This is a larger scheme and the appeal submission by the applicant was comprehensive.
- 3.9 The costs claim is £28,822 and the Department believes that the costs requested by the applicant are excessive. At the time of writing this report, further details are being sought to understand a full breakdown of the costs claim.
- 3.10 Given the sum involved, the Department is considering a referral to the Senior Courts Cost office.
- 3.11 This report is not seeking Members approval to agree either cost award, but to approve the use of General Fund Balances to fund the awards from the General Fund Balance as there is not capacity to do so from the Regeneration and Development departmental budget.

# 4. Identification of Options

- 4.1 The Council approves the use of General Fund Balances.
- 4.2 The Council does not approve the use of General Fund Balances.

# 5. Evaluation of Options

- 5.1 By approving the use of General Fund Balances, this costs award does not impact on the Department's budget and the plans it has in place to resource the service effectively to meet the major regeneration projects and general upturn in planning applications as the economy improves
- 5.2 By rejecting this request, the sum will be met from the Department's budget with the resulting reduction in resources.

# 6. **Resource Implications**

6.1 Payment of these awards will result in a reduction in General Fund Balances of up to £36,832.

# 7. Corporate Implications

- 7.1 Comment from the Section 151 Officer: Finance has been consulted on this report and has no further comments to make. (HL)
- 7.2 Comment from the Solicitor to the Council: The Solicitor to the Council has been consulted in the preparation of this report and has no further comments to make.
- 7.3 Comment from the Equalities Officer: This report does not specifically highlight any equalities implications however, in discharging their responsibilities members are required to comply with the public sector equality duty as set out in section 149 if the Equality Act 2010 <u>http://www.legislation.gov.uk/ukpga/2010/15</u>

Contact Officer: Dave Robinson, Planning Delivery Manager

Subject:	PARKING AND TRAFFIC REGULATIONS OUTSIDE LONDON (PATROL) – AUTHORITY TO ENTER INTO AGREEMENT AND APPOINTMENT OF A MEMBER
Meeting and Date:	Cabinet – 3 March 2014
	Council – 5 March 2014
Report of:	Roger Walton, Director of Environment and Corporate Assets
Portfolio Holder:	Councillor Nigel Collor, Portfolio Holder for Property and Access
Decision Type:	Non-Key Decision
Classification:	Unrestricted
Purpose of the report:	(1) To obtain Cabinet approval to accept changes to the existing joint committee arrangements
	(2) To appoint one Councillor to serve on the PATROL Adjudication Joint Committee (PATROLAJC) and one Councillor to act as a substitute member
Recommendation:	(1) That Cabinet agree the changes to the existing arrangements and appoint one Councillor to serve on PATROLAJC with one Councillor to act as a substitute member
	(2) That Council (with the agreement of Cabinet) appoints one Councillor to serve on the PATROLAJC and one Councillor to act as a substitute member. The term of office of the appointed Councillors to be until the appointment is terminated by the Council or until the members become disqualified from acting under the terms of the joint committee arrangements, whichever shall be the earlier

# 1. Summary

This report sets out the legal basis for the establishment of PATROLAJC and seeks approval for changes to the existing Deed together with the requirement for an elected member from each constituent authority to be appointed to the committee.

In making this recommendation, consideration and been given to equality issues and it is not anticipated that this will adversely affect any of the protected groups.

# 2. Introduction and Background

- 2.1 It is a requirement under Section 73 Road Traffic Act 1991 that an independent adjudicator is appointed to hear appeals from motorists served with Penalty Charge Notices within parking areas set up under decriminalised parking regulations.
- 2.2 Outside London this has been achieved by setting up what has now become the Parking And Traffic Regulations Outside London Adjudication Joint Committee

(PATROLAJC), originally based in Manchester but recently re-located to East Cheshire.

- 2.3 The primary objectives of the joint committee are:
  - 1) A fair adjudication service for all appellants.
  - 2) Consistency of adjudication across the service.
  - 3) A cost effective and equitable adjudication service.
  - 4) Flexibility to deal with a wide range of Local Authorities with varying levels of demand for adjudication.
  - 5) Any other function as may be conferred on the joint committee by statute.
- 2.4 PATROLAJC has been set up under Section 101 Local Government Act 1972 which provides council's with the authority to act together to fulfil this type of function.
- 2.5 PATROLAJC was established as a joint committee by a Deed dated 12<sup>th</sup> October 2001 and a subsequent Deed dated 1<sup>st</sup> May 2008, with Dover District Council being a signatory to both. With effect from 1<sup>st</sup> April 2013, Cheshire East Council took over the role of host authority under the terms of the 2008 Deed.
- 2.6 As part of the ongoing governance review of PATROLAJC, a new deed has been prepared which will replace and supersede the 2008 Deed. PATROLAJC is being asked to approve this new deed, subject to obtaining the written consent of 75% of the participating authorities. The requirement for 75% of the participating authorities to provide their written consent is required by the 2008 Deed. Currently, 185 local authorities have accepted these changes and 230 out of the 307 participating authorities are required for the agreement to take effect.
- 2.7 The principal changes to the 2008 Deed are as follows:
  - 1) To simplify and update the deed. In particular, legislative references have been updated to reflect current legislation, e.g. references to the Freedom of Information Act 2000 and the Environmental Information Regulations 2004.
  - 2) To recognise that the new deed replaces the 2008 Deed and two indemnity agreements entered into with Cheshire East Council as interim arrangements pending agreement of the new deed. These indemnity agreements related to the lease of part of Springfield House and more generally Cheshire East Council's new role as lead authority. The deed is effective from 1 April 2013, being the date on which Cheshire East Council took over as lead authority.
  - 3) To recognise Cheshire East Council as the new lead authority with effect from 1 April 2013. The procedures for the lead authority to resign as lead authority or for the appointment of the lead authority to be terminated by PATROLAJC have been simplified to allow for 12 months notice to be given. This will allow sufficient time for a replacement lead authority to be identified or, if a replacement cannot be found, then the joint committee arrangements are terminated (as PATROLAJC cannot operate without a lead authority).
  - 4) To update the terms of appointment of the lead authority. In particular:

- (i) The terms of appointment provide for greater indemnity protection for the lead authority in respect of its role as lead authority. This greater protection was requested by Cheshire East Council as a condition to taking on the role of lead authority. As Cheshire East Council is not paid to undertake this role, it is reasonable that all participating authorities share liability and responsibility equally for any liabilities arising out of its role as lead authority.
- (ii) The terms of appointment of the lead authority envisage a nonbinding service level agreement to be entered into between PATROLAJC and the lead authority, which will set out shared aims and principles, the services to be provided by the lead authority, the functions which the lead authority may delegate to the Head of Service, the estimated costs of the services, and reporting and review arrangements. The service level agreement will be reviewed on an annual basis.
- (iii) Leases and contracts of employment entered into by the lead authority in its role as lead authority are expressly recognised as assets of PATROLAJC.
- (iv) The terms of appointment of the lead authority can still be varied by written agreement between PATROLAJC and the lead authority, as was the case under the 2008 Deed.
- 5) To remove references to participating authorities who may adopt executive arrangements, as the PATROLAJC arrangements will not be effected by the adoption of executive arrangements.
- 6) To acknowledge the Memorandum of Understanding entered into between PATROLAJC and Adjudicators in November 2012 and to annex that Memorandum to the new deed.
- 7) To refer to the Standing Orders and Financial Standing Orders and Rules and Financial Regulations adopted by PATROLAJC in June 2012 and to annex these to the new deed.
- 8) To alter the voting requirements for variation and termination of the joint committee arrangements from requiring agreement of 75% of participating authorities to requiring agreement of a simple majority (i.e. 51%). The legal position requires a simple majority and, following a recent court decision, arrangements which require anything other than a simple majority are likely to be viewed as unlawful.
- 9) To allow for representatives of participating authorities to continue to be representatives beyond the date of the new annual meeting of PATROLAJC until their appointment is terminated by the participating authority or they cease to be a member of the participating authority or entitled to be a representative.
- 10) To recognise as a function of PATROLAJC the appointment, termination and acceptance of resignation of a lead authority. This was implicit in the 2008 Deed but not expressed.

- 2.8 Under Part 6 Traffic Management Act 2004, Dover District Council is an enforcement authority in relation to road traffic contraventions. As such, it is a Participating Authority in PATROLAJC.
- 2.9 Under Schedule 2 of the Deed, PATROLAJC shall comprise one representative from each of the Participating Authorities. This is a requirement. Until 13<sup>th</sup> May 2013, DDC had appointed an elected member as its representative to PATROLAJC. However, on 13<sup>th</sup> May 2013 a Cabinet decision was taken to no longer make this appointment on the grounds that PATROLAJC only met once a year and arrangements were in place for Officers to be informed of any developments relevant to DDC. It is recommended that this appointment be reinstated in order for DDC to comply with the requirements of a participating authority. If that member cannot attend, then it is permissible for a named substitute (also an elected member) to attend. PATROLAJC will meet at least once a year.

# 3. Identification of Options

- 3.1 Option 1: to confirm the recommendation that Cabinet agree the changes to the existing arrangements and appoint one Councillor to serve on PATROLAJC with one Councillor to act as a substitute member.
- 3.2 Option 2 is to not agree the changes and appointment of a representative.

# 4. **Evaluation of Options**

- 4.1 The preferred option is Option 1, as this will enable DDC to continue to meet its responsibilities as both an enforcement authority and a participating authority for the purposes of decriminalised parking regulation enforcement.
- 4.2 PATROLAJC is a joint committee established to exercise both executive and nonexecutive functions. This being the case, Regulation 11(7) of the Local Authorities (Arrangements for the Discharge of Functions) (England) Regulations 2012 requires that the appointment of the members, their number and terms of office be fixed by the Council with the agreement of the Cabinet. The arrangements for PATROLAJC require the Council to establish the term of office as being until the Council terminates the appointment or until the members become disqualified from acting under the terms of the joint committee arrangements, whichever shall be the earlier.
- 4.3 Option 2 is not recommended as DDC will then not be a party to a process required of an enforcement authority.

# 5. **Resource Implications**

PATROL is funded by all participating authorities being charged an annual fee (paid quarterly) of 60p for every valid PCN issued. In 2011 - 2012, 16,008 PCNs were issued at a cost of £9,604, and in 2012 - 2013, 13,415 were issued at a cost of £8,049. In 2013 - 2014, the issue rate has been far less due to staff issues but it is anticipated that in 2014 - 2015, this will rise towards earlier year levels. Therefore the future cost to DDC will be in the region of £10,000 and this will be met from parking revenue.

# 6. **Corporate Implications**

6.1 Comment from the Section 151 Officer: Finance has been consulted and has no further comments to add (SJL)

- 6.2 Comment from the Solicitor to the Council: The Solicitor to the Council has been consulted in the preparation of this report and has no further comments to make.
- 6.3 Comment from the Equalities Officer: This report does not specifically highlight any equalities implications however, in discharging their responsibilities members are required to comply with the public sector equality duty as set out in section 149 if the Equality Act 2010 <u>http://www.legislation.gov.uk/ukpga/2010/15</u>

### 7. Appendices

Appendix 1 – Deed relating to parking and traffic regulations outside London Adjudication Joint Committee

#### 8. Background Papers

None

Contact Officer: Roger Walton, Director of Environment and Corporate Assets

#### APPENDIX 1

DATED

2013

DEED

relating to a parking and traffic regulations outside London adjudication joint committee



Lacon House 84 Theobald's Road London WC1X 8RW

Tel: +44 (0)20 7524 6000

#### DEED

#### DATE

The Local Authorities listed in **Schedule 1** of this deed in pursuance of arrangements made under Part 6 of the Traffic Management Act 2004 (the **"2004 Act"**), sections 101(5), 102(1)(b) and 101(5B) of the Local Government Act 1972, section 20 of the Local Government Act 2000, the Local Authorities (Arrangements for the Discharge of Functions) (England) Regulations 2000, the Local Authorities (Executive Arrangements) (Discharge of Functions and Responsibilities) (Wales) Regulations 2007, sections 9EA and 9EB of the Local Government Act 2000, the Local Authorities (Arrangement for the Discharge of Functions) (England) Regulations 2012, Local Authorities (Goods and Services) Act 1970, section 1 of the Localism Act 2011 and all other enabling powers.

#### RECITALS

- (A) The Local Authorities listed in **Schedule 1** to this deed are enforcement authorities for the purposes of Part 6 of the 2004 Act in relation to road traffic contraventions.
- (B) Regulations made under Part 6 of the 2004 Act provide (inter alia) that the functions relating to adjudication and adjudicators conferred on Local Authorities under section 81 of the 2004 Act and regulations made under the 2004 Act shall be discharged by them through a joint committee set up under sections 101(5) and 102(1)(b) of the Local Government Act 1972 in respect of the exercise of non-executive functions and under sections 9EA and 9EB of the Local Government Act 2000 in respect of the exercise of functions which under executive arrangements are the responsibility of the executive of such Local Authorities.
- (C) It is expedient that provision should be made to enable other Local Authorities on whom such functions are conferred to become parties to this deed.
- (D) The agreed primary objectives of the joint committee are the provision of:
  - (i) a fair adjudication service for appellants including visible independence of adjudicators from the Local Authorities in whose areas they are working;
  - (ii) consistency of adjudication across the service;
  - (iii) a cost effective and equitable adjudication service for all Local Authorities party to the arrangements established pursuant to this deed;
  - (iv) flexibility to deal with a wide range of Local Authorities with varying levels of demand for adjudication; and
  - such other functions as may be conferred on the joint committee by statute from time to time.

- (E) It is expedient that the arrangements established pursuant to this deed should replace those previously in place contained in:
  - (i) a deed dated 12 October 2001 and/or memoranda of participation entered into pursuant and annexed to that deed;
  - (ii) a deed dated 1 May 2008 and/or memoranda of participation entered into pursuant to and annexed to that deed;
  - (iii) an indemnity agreement from the joint committee to Cheshire East Council in relation to a lease of part of the Second Floor, Springfield House, Water Lane, Wilmslow dated 15 February 2013, and
  - (iv) an indemnity agreement from the joint committee to Cheshire East Council in relation to Cheshire East Council becoming the Lead Authority dated 28 March 2013;

with effect from 1 April 2013 notwithstanding that this deed has not been entered into until the date written above.

(F) This deed is adopted by the Parties as a variation to the deed referred to in Recital (E) (ii) above by means of a resolution of the PATROLAJC dated 25 June 2013 and the consent in writing by at least 75% of the Participating Authorities.

#### IT IS AGREED AS FOLLOWS:

#### 1. DEFINITIONS AND INTERPRETATIONS

1.1 In this deed:

#### "Adjudicators"

means those persons engaged by the PATROLAJC as adjudicators for the purpose of the independent and impartial tribunal for the determination of appeals made to them;

#### "Appropriate National Authority"

means the Secretary of State for Transport in respect of matters concerning those Participating Authorities situated in England and the Welsh Ministers in respect of those Participating Authorities situated in Wales;

#### "Financial Regulations"

means the financial standing orders and rules and the financial regulations in **Schedule 5** to this deed as may be amended from time to time by the PATROLAJC;

#### "Head of Service"

means such person appointed by the PATROLAJC from time to time as the head of service of the PATROLAJC;

#### "Lead Authority"

means Cheshire East Council or such replacement Participating Authority as the Participating Authorities may from time to time appoint to inter alia provide goods and services under the arrangements established pursuant to this deed;

#### "Lead Officer"

means the officer of the Lead Authority to whom functions are delegated by the PATROLAJC pursuant to this deed and to the Standing Orders;

#### "Local Authorities"

means those local authorities who are enforcement authorities for the purpose of Part 6 of the 2004 Act in relation to road traffic contraventions (of any description) or who are performing the functions of such an enforcement authority;

#### "Memorandum of Participation"

means a memorandum in the form set out in Schedule 7 to this deed;

#### "Participating Authority"

means a Local Authority which is or becomes party to the arrangements established pursuant to this deed or under **clause** 10 or 13 of this deed and by virtue of a Memorandum of Participation and who are party to the arrangements established pursuant to this deed at the relevant time;

#### "PATROLAJC"

means the joint committee established by the Participating Authorities on the terms contained in this deed for the purpose of jointly exercising the functions referred to in this deed, and the expression PATROL shall be construed accordingly;

#### "Representative"

means the person who has been appointed by each Participating Authority in accordance with law and their own constitutional arrangements to serve as the Representative of that Participating Authority on the PATROLAJC;

#### "Standing Orders"

means the standing orders set out in **Schedule 4** to this deed or such replacement or amended standing orders as are adopted by the PATROLAJC at its annual meeting or as otherwise amended from time to time by the PATROLAJC.

- 1.2 References to any enactment include references to that enactment as for the time being amended, applied consolidated re-enacted by or having effect by virtue of any subsequent enactment and for this purpose **"enactment"** means any Act whether public general or local and includes any order rule regulations scheme or any instrument having effect by virtue of an enactment.
- 1.3 References to the discharge of any function includes references to the doing of anything which is calculated to facilitate or is conducive or incidental to the discharge of any of the functions specified in Schedule 3 to this deed.

#### 2. COMMENCEMENT

- 2.1 Subject to **clause** 2.3 of this deed, this deed shall have effect from 1 April 2013 (the **"Commencement Date"**) notwithstanding that this deed has not been entered into until the date written above.
- 2.2 In respect of any Local Authority who joins the arrangements established pursuant to this deed after the Commencement Date, the deed shall come into effect on the date that Local Authority signs or executes a Memorandum of Participation.
- 2.3 With effect from the Commencement Date, the arrangements in this deed replace those previously in place contained in:
- 2.3.1 a deed dated 12 October 2001 and/or memoranda of participation entered into pursuant and annexed to that deed;
- 2.3.2 a deed dated 1 May 2008 and/or memoranda of participation entered into pursuant to and annexed to that deed;
- 2.3.3 an indemnity agreement from the PATROLAJC to Cheshire East Council in relation to a lease of part of the Second Floor, Springfield House, Water Lane, Wilmslow dated 15 February 2013; and
- 2.3.4 an indemnity agreement from the joint committee to Cheshire East Council in relation to Cheshire East Council becoming the Lead Authority dated 28 March 2013.
- 2.4 It is acknowledged that the PATROLAJC has entered into a memorandum of understanding with the Adjudicators dated 21 November 2012, a copy of which is set out in **Schedule** 8 of this deed.

#### 3. THE PATROLAJC

- 3.1 The Participating Authorities acknowledge that the PATROLAJC has been established as a joint committee for the purpose of exercising the functions conferred upon it.
- 3.2 The composition of the PATROLAJC shall be one Representative from each Participating Authority appointed in accordance with **Schedule 2** of this deed.
- 3.3 The PATROLAJC in exercising the functions conferred upon it shall have regard to the primary objectives set out in **recital** (D) of this deed.
- 3.4 The PATROLAJC shall comply with the Standing Orders.
- 3.5 The PATROLAJC shall comply with the Financial Regulations.
- 3.6 The PATROLAJC may arrange for the discharge of any of the functions conferred on it by a subcommittee of it or by an officer of any of the Participating Authorities or by the Head of Service.
- 3.7 The PATROLAJC may in the exercise of its functions be advised by an official nominated by the Appropriate National Authority and such official(s) shall be entitled to attend and speak (but not to vote) at meetings of the PATROLAJC for this purpose.

# 4. LEAD AUTHORITY

- 4.1 The PATROLAJC appoints Cheshire East Council ("CEC") to act as Lead Authority as successor Lead Authority to the Council of the City of Manchester for the purpose of the arrangements established by this deed and on the terms set out in Schedule 6 to this deed and CEC agrees to the appointment on these terms, with effect from the Commencement Date.
- 4.2 The terms of appointment of the Lead Authority are as set out in **Schedule 6** to this deed, provided that such terms of appointment may be varied from time to time by written agreement between the PATROLAJC and the Lead Authority.
- 4.3 The Lead Authority may resign as Lead Authority by giving not less than 12 months written notice (or such other period as may be agreed between the Lead Authority and the PATROLAJC) to the PATROLAJC, such resignation to take effect on 1 April the following year or on such other date as may be agreed between the Lead Authority and the PATROLAJC ("Date of Resignation"), and the PATROLAJC shall appoint a new Lead Authority with effect from the date immediately following the Date of Resignation.
- 4.4 The appointment of the Lead Authority may be terminated by the PATROLAJC by the giving of not less than 12 months written notice (or such other period as may be agreed between the Lead Authority and the PATROLAJC) to the Lead Authority, such termination to take effect on 1 April the following year or on such other date as may be agreed between the Lead Authority and the PATROLAJC ("Date of Termination") and the PATROLAJC shall appoint a new Lead Authority with effect from the date immediately following the Date of Termination.
- 4.5 Following the giving of notice of resignation or termination of the appointment of the Lead Authority, the outgoing Lead Authority and any Participating Authority which has been nominated as the new Lead Authority shall take such measures as are necessary to ensure the efficient and expeditious transition of responsibility (including transfer of staff) between them.

# 5. FINANCIAL MATTERS

- 5.1 The Participating Authorities shall contribute such sums in relation to the establishment and operation of arrangements pursuant to this deed (including but not limited to the costs and expenses properly incurred by the Lead Authority and those of the PATROLAJC) in such proportions as may be determined from time to time by the PATROLAJC.
- 5.2 The PATROLAJC shall not later than 31 January in each year adopt a budget of estimated expenditure by it for the ensuing year commencing on the 1 April and shall in accordance with such budget determine the amount of contributions from each of the Participating Authorities in that year, the date or dates on or before which a payment or payments in respect of the contributions are required to be made and the amount of that payment or each of those payments.
- 5.3 The PATROLAJC may require Participating Authorities to pay such contribution by means of such periodic payments as it may deem appropriate.

5.4 Any liabilities arising, incurred or entered into prior to the Commencement Date under the terms of the arrangements referred to in **recital** (E) of this deed shall be carried forward into the arrangements under this deed and the Participating Authorities shall be so liable as if the liabilities had arisen, been incurred or entered into under the terms of the arrangements set out in this deed.

# 6. CONFIDENTIALITY

Except where disclosure is required by law (including but not limited to pursuant to the Freedom of Information Act 2000 or the Environmental Information Regulations 2004) or to professional advisers and subject to the provisions of the Standing Orders and **clause** 9 of this deed each Participating Authority shall in respect of this deed and all information that may be derived from or in connection with the PATROLAJC or from this deed (the **"Information"**):

- 6.1 treat the Information as confidential and not disclose the Information to persons or entities not being Participating Authorities without the prior written consent of the PATROLAJC; and
- 6.2 take all necessary precautions to ensure that the Information is treated as confidential and not disclosed in accordance with **clause** 6.1.

# 7. DATA PROTECTION

- 7.1 Each Participating Authority shall not (except as required by law) disclose or allow access to personal data provided or acquired by the PATROLAJC (other than data supplied to the PATROLAJC by the Participating Authority concerned) for the purposes of this deed other than to another Participating Authority for the purpose of this deed.
- 7.2 Any disclosure of or access to personal data permitted by **clause** 7.1 shall be made in confidence and shall extend only so far as that which is specifically necessary for the purposes of the performance of the functions of the PATROLAJC.

# 8. PUBLICITY

Subject to the Standing Orders, no Participating Authority shall arrange a press release or other forms of publicity regarding the functions of the PATROLAJC without the prior written consent of the PATROLAJC.

# 9. WITHDRAWAL OF A PARTICIPATING AUTHORITY FROM THE ARRANGEMENT

- 9.1 A Participating Authority may by notice given in writing to the Lead Officer not later than the 31 March in any year withdraw from the arrangements established pursuant to this deed with effect from 1 April the following year.
- 9.2 Withdrawal of a Participating Authority pursuant to **clause** 9.1 shall not affect any liabilities of that Participating Authority arising incurred or entered into prior to the effective date of withdrawal nor unless otherwise agreed by the PATROLAJC shall the withdrawal entitle that Participating Authority to any repayment of contributions made to the budget of the PATROLAJC.

9.3 Subject to **clauses** 9.2 and 10, the withdrawal of a Participating Authority from the arrangements established pursuant to this deed shall not affect the validity or the continuation of those arrangements between the remaining Participating Authorities.

#### 10. NOT USED

#### 11. TERMINATION

- 11.1 The arrangements contained in this deed may be terminated:
- 11.1.1 by a decision of a simple majority of those voting at a duly convened meeting of the PATROLAJC; or
- 11.1.2 where there is no Lead Authority and no Participating Authority is willing to become the Lead Authority on expiry of the notice given by or to the outgoing Lead Authority pursuant to **clause** 4.3 or **clause** 4.4 (as the case may be).
- 11.2 If the arrangements established pursuant to this deed come to an end an account shall be taken of such assets, proceeds and liabilities of the PATROLAJC and the assets of the PATROLAJC shall then be realised and the proceeds of the PATROLAJC shall be applied in discharge of the liabilities of the PATROLAJC and paying the expenses of winding up of the arrangements and:
- 11.2.1 any surplus shall be distributed (after first repaying any special advances or contributions made by any Participating Authority to the assets of the PATROLAJC) in accordance with the proportion in which the Participating Authority concerned contributed towards the acquisition of the asset in question or such other proportions as may be agreed between the Participating Authorities; and
- 11.2.2 any deficit shall be met by each of the Participating Authorities in accordance with such proportions as may be agreed between the Participating Authorities.

#### 12. VARIATION

This deed may be varied with the consent of a simple majority of those voting at a duly convened meeting of the PATROLAJC.

#### 13. ADDITIONAL LOCAL AUTHORITIES

Any Local Authority who is or becomes an enforcement authority for the purposes of Part 6 of the 2004 Act in relation to road traffic contraventions or performs the functions of such an enforcement authority shall on the date agreed between that Local Authority and the Lead Officer and evidenced by a Memorandum of Participation executed or signed on behalf of the relevant Local Authority become party to the arrangements established pursuant to this deed and from that date shall be bound by the terms of this deed and shall (without prejudice to the generality of the foregoing) contribute to the costs of the arrangements established pursuant to this deed in such proportion as may be agreed by the PATROLAJC.

### 14. NOTICES

Any notice to be given to the PATROLAJC or to any Participating Authority shall be sufficiently given if sent by first class letter or facsimile transmission to the Town Clerk, Secretary or Head of Service of the Participating Authority concerned or the Lead Officer of the PATROLAJC (as appropriate) and if so sent shall subject to proof to the contrary be deemed to have been received by the Participating Authority or the PATROLAJC as the case may be on the second business day after the date of posting or on successful transmission as the case may be.

#### 15. ARBITRATION

Any dispute which may arise between the Participating Authorities about this deed and/or the arrangements established pursuant to this deed unless otherwise stipulated shall be referred to and determined by a single arbitrator nominated by the Chartered Institute of Arbitrators on the application of the PATROLAJC.

The Parties have, pursuant to recital (F), executed and delivered this deed on the date written above.

#### Schedule 1

#### Participating Authorities

- 1. Adur District Council
- 2. Allerdale Borough Council
- 3. Amber Valley District Council
- 4. Arun District Council
- 5. Ashfield District Council
- 6. Ashford Borough Council
- 7. Aylesbury Vale District Council
- 8. Barnsley Metropolitan Borough Council
- 9. Barrow Borough Council
- 10. Basildon District Council
- 11. Basingstoke and Deane Borough Council
- 12. Bassetlaw District Council
- 13. Bath and North East Somerset
- 14. Bedford Borough Council
- 15. Birmingham City Council
- 16. Blaby District Council
- 17. Blackburn with Darwen Borough Council
- 18. Blackpool Borough Council
- 19. Bolton MBC
- 20. Borough Council of Kings Lynn and West Norfolk
- 21. Borough of Poole
- 22. Boston Borough Council
- 23. Bournemouth Borough Council
- 24. Bracknell Forest Borough Council
- 25. Braintree District Council
- 26. Brentwood Borough Council

- 27. Bridgend County Borough Council
- 28. Brighton & Hove Council
- 29. Bristol City Council
- 30. Bromsgrove District Council
- 31. Broxbourne Borough Council
- 32. Broxtowe Borough Council
- 33. Buckinghamshire County Council
- 34. Burnley Borough Council
- 35. Bury MBC
- 36. Calderdale
- 37. Cambridge City Council
- 38. Cambridgeshire County Council
- 39. Cannonck Chase District Council
- 40. Canterbury City Council
- 41. Cardiff City Council
- 42. Carlisle City Council
- 43. Carmarthenshire County Council
- 44. Castle Point Borough Council
- 45. Central Bedfordshire Council
- 46. Ceredigion County Council
- 47. Charnwood Council
- 48. Chelmsford Borough Council
- 49. Cheltenham Council
- 50. Cheshire East Council
- 51. Cheshire West and Chester Council
- 52. Chesterfield Borough Council
- 53. Chichester District Council
- 54. Chiltern District Council
- 55. Chorley Borough Council

- 56. Christchurch Borough Council
- 57. City of Bradford Metropolitan Borough Council
- 58. City of Lincoln Council
- 59. City of York Council
- 60. Craven District Council
- 61. Colchester Borough Council
- 62. Conwy County Borough Council
- 63. Copeland Borough Council
- 64. Cornwall Council
- 65. Cotswold District Council
- 66. Coventry City Council
- 67. Craven District Council
- 68. Crawley Borough Council
- 69. Cumbria County Council
- 70. Dacorum Borough Council
- 71. Darlington Council
- 72. Dartford Borough Council
- 73. Daventry District Council
- 74. Denbighshire County Council
- 75. Derby City Council
- 76. Derbyshire County Council
- 77. Derbyshire Dales District Council
- 78. Devon County Council
- 79. Doncaster Metropolitan Borough Council
- 80. Dorset County Council
- 81. Dover Council
- 82. Dudley Metropolitan Borough Council
- 83. County Durham Council
- 84. East Devon District Council

- 85. East Hampshire District Council
- 86. East Hertfordshire District Council
- 87. East Lindsey District Council
- 88. East Riding of Yorkshire
- 89. East Staffordshire Borough Council
- 90. East Sussex County Council
- 91. Eastleigh Borough Council
- 92. Eden District Council
- 93. Elmbridge Borough Council
- 94. Epping Forest District Council
- 95. Epsom and Ewell Borough Council
- 96. Erewash Borough Council
- 97. Essex County Council
- 98. Exeter City Council
- 99. Fareham Borough Council
- 100. Flintshire County Concil
- 101. Forest of Deane District Council
- 102. Fylde Borough Council
- 103. Gateshead Metropolitan Borough Council
- 104. Gedling Borough Council
- 105. Gloucester City Council
- 106. Gloucestershire County Council
- 107. Great Yarmouth Borough Council
- 108. Gravesham Borough Council
- 109. Guildford Borough Council
- 110. Gywnedd Council
- 111. Hambleton District Council
- 112. Hampshire County Council
- 113. Harborough District Council

- 114. Harlow Borough Council
- 115. Harrogate Borough Council
- 116. Hart District Council
- 117. Hartlepool Borough Council
- 118. Hastings Borough Council
- 119. Havant Borough Council
- 120. Herefordshire District Council
- 121. Hertfordshire County Council
- 122. Hertsmere Borough Council
- 123. High Peak Borough Council
- 124. Hinckley and Bosworth
- 125. Horsham District Council
- 126. Hyndburn Borough Council
- 127. Ipswich Borough Council
- 128. Isle of Anglesey County Council
- 129. Isle of Wight Council
- 130. Kent County Council
- 131. Kingston upon Hull City Council
- 132. Kirklees Metropolitan Council
- 133. Lancashire County Council
- 134. Lancaster City Council
- 135. Leeds City Council
- 136. Leicester City Council
- 137. Leicestershire County Council
- 138. Lewes District Council
- 139. Lincolnshire County Council
- 140. Litchfield District Council
- 141. Liverpool City Council
- 142. Luton Borough Council

- 143. Maidstone Borough Council
- 144. Maldon District Council
- 145. Manchester City Council
- 146. Mansfield District Council
- 147. Medway Council
- 148. Mendip District Council
- 149. Melton Borough Council
- 150. Merthry Tidfill Council
- 151. Mid Devon District Council
- 152. Mid Sussex District Council
- 153. Middlesbrough Council
- 154. Milton Keynes Council
- 155. Mole Valley District Council
- 156. Neath Port Talbot County Borough Council
- 157. New Forest District Council
- 158. Newark and Sherwood District Council
- 159. Newcastle City Council
- 160. Newcastle-under-Lyme Borough Council
- 161. Norfolk County Council
- 162. North Devon District Council
- 163. North Dorset District Council
- 164. North East Derbyshire District Council
- 165. North East Lincolnshire
- 166. North Hertfordshire District Council
- 167. North Kesteven District Council
- 168. North Lincolnshire Council
- 169. North Norfolk District Council
- 170. North Tyneside Council
- 171. North West Leicestershire District Council

- 172. North Yorkshire County Council
- 173. Northampton Borough Council
- 174. Northamptonshire County Council
- 175. Northumberland County Council
- 176. Norwich City Council
- 177. Nottingham City Council
- 178. Nottinghamshire County Council
- 179. Nuneaton and Bedworth Borough Council
- 180. Oadby and Wigston Borough Council
- 181. Oldham Metropolitan Borough Council
- 182. Oxfordshire County Council
- 183. Pembrokeshire County Council
- 184. Pendle Borough Council
- 185. Peterborough City Council
- 186. Plymouth City Council
- 187. Portsmouth City Council
- 188. Powys Council
- 189. Preston City Council
- 190. Purbeck District Council
- 191. Reading Borough Council
- 192. Redcar and Cleveland Borough Council
- 193. Redditch Council
- 194. Reigate and Banstead Borough Council
- 195. Rhondda Cynon Taf
- 196. Ribble Valley Borough Council
- 197. Richmondshire District Council
- 198. Rochdale MBC
- 199. Rochford District Council
- 200. Rossendale Borough Council

- 201. Rotherham Metropolitan Borough Council
- 202. Royal Borough of Windsor and Maidenhead
- 203. Rugby Borough Council
- 204. Runnymede Borough Council
- 205. Rushcliffe Borough Council
- 206. Rushmoor Borough Council
- 207. Rutland County Council
- 208. Ryedale Borough Council
- 209. Salford City Council
- 210. Sandwell MBC
- 211. Scarborough Borough Council
- 212. Sedgemoor District Counil
- 213. Sefton Council
- 214. Selby District Council
- 215. Sevenoaks District Council
- 216. Sheffield City Council
- 217. Shepway District Council
- 218. Shropshire Council
- 219. Slough Borough Council
- 220. Solihull Metropolitan Borough Council
- 221. Somerset County Council
- 222. Mendip
- 223. Sedgemoor District Council
- 224. South Somerset
- 225. South Derbyshire District Council
- 226. South Gloucestershire Council
- 227. South Hams District Council
- 228. South Holland District Council
- 229. South Kesteven District Council

- 230. South Lakeland District Council
- 231. South Norfolk District Council
- 232. South Ribble Borough Council
- 233. South Somerset District council
- 234. South Staffordshire Council
- 235. South Ribble Borough Council
- 236. South Tyneside Metropolitan Borough Council
- 237. Southampton City Council
- 238. Southend-on-Sea Borough Council
- 239. Spelthorne Borough Council
- 240. St Albans City and District Council
- 241. St Helens Council
- 242. Stafford Borough Council
- 243. Staffordshire County Council
- 244. Staffordshire Moorlands District Council
- 245. Stevenage Borough Council
- 246. Stockport MBC
- 247. Stockton on Tees Borough Council
- 248. Stoke-on-Trent City Council
- 249. Stratford District Council
- 250. Stroud District Council
- 251. St Helens Borough Council
- 252. Suffolk County Council
- 253. Sunderland City Council
- 254. Surrey County Council
- 255. Surrey Heath Borough Council
- 256. Swale Borough Council
- 257. Swansea City and County
- 258. Swindon Borough Council

- 259. Tamworth Borough Council
- 260. Tameside Metropolitan Borough Council
- 261. Tamworth Borough Council
- 262. Tandridge District Council
- 263. Taunton Deane Borough Council
- 264. Teignbridge District Council
- 265. Tendring District Council
- 266. Test Valley Borough Council
- 267. Tewkesbury Borough Council
- 268. Thanet District Council
- 269. Three Rivers District Council
- 270. Thurrock Borough Council
- 271. Tonbridge & Malling Borough Council
- 272. Torbay Council
- 273. Torridge District Council
- 274. Trafford MBC
- 275. Tunbridge Wells Borough Council
- 276. Uttlesford District Council
- 277. Vale of Glamorgan Council
- 278. Walsall MBC
- 279. Wareham Town Council
- 280. Warrington Borough Council
- 281. Warwick District Council
- 282. Warwickshire County Council
- 283. Watford Borough Council
- 284. Waverley Borough Council
- 285. Welwyn Hatfield Council
- 286. West Berkshire Council
- 287. West Devon Borough Council

- 288. West Oxfordshire Council
- 289. West Lancashire District Council
- 290. West Lindsey District council
- 291. West Somerset Council
- 292. West Sussex County Council
- 293. Weymouth and Portland Borough Council
- 294. Wigan MBC
- 295. Wiltshire Council
- 296. Winchester City Council
- 297. Wirral Metropolitan Borough Council
- 298. Woking Borough Council
- 299. Wolverhampton City Council
- 300. Worcester City Council
- 301. Worcestershire County Council
- 302. Worthing Borough Council
- 303. Wrexham County Borough Council
- 304. Wycombe District Council
- 305. Wychavon District Council
- 306. Wyre Borough Council
- 307. Wyre Forest District Council

#### Composition of membership of the PATROLOJC

- 308. The PATROLAJC shall comprise one Representative from each of the Participating Authorities appointed from time to time by the relevant Participating Authority in accordance with law and the appointing Participating Authority's constitutional arrangements.
- 309. Each Participating Authority shall as soon as practicable after joining the arrangements established pursuant to this deed notify the Lead Officer of the identity of the Representative appointed by it to be its Representative of the PATROLAJC and the identity of any substitute representative.
- 310. The appointment of a Representative may be terminated at any time by the appointing Participating Authority by providing written notice of the termination to the PATROLAJC.
- 311. The term of office of a Representative shall be from the date of the first meeting of the PATROLAJC held after the notification by the appointing Participating Authority of the appointment of the Representative until the earlier of:
- 311.1 termination of the appointment of the Representative by the appointing Participating Authority; or
- 311.2 the Representative ceasing to be a member of the Participating Authority or ceasing to be entitled to be a Representative of the appointing Participating Authority on a joint committee under the constitutional arrangements applicable to the appointing Participating Authority.
- 312. On termination of the appointment of a Representative, the appointing Participating Authority shall as soon as practicable notify the Lead Officer of termination of the appointment and of the identity of the replacement Representative appointed by it and the provisions of this **Schedule** 2 shall apply to the replacement Representative.

# Functions of the PATROLAJC

The functions of the PATROLAJC shall be:

- 1. to appoint (re-appoint and dismiss) subject to the Lord Chancellor's consent (and that of the Lord Chief Justice as required) Adjudicators for the purposes of Part 6 of the 2004 Act;
- 2. to appoint a proper officer and deputy of PATROLAJC;
- 3. pursuant to the terms of this deed to appoint (and terminate and accept the resignation of) a Lead Authority for the purpose of the arrangements established by this deed;
- 4. to provide or make arrangements for the provision of accommodation and administrative staff and facilities for the Adjudicators;
- 5. to determine after consultation with the relevant Participating Authority where the Adjudicators are to sit;
- 6. to commission and receive an annual report upon the Adjudication Service from the Adjudicators;
- 7. to make and publish an annual report to the Appropriate National Authority as appropriate on the discharge by the Adjudicators of their functions;
- 8. to defray all the expenses of the adjudication process and in particular expenses in relation to the remuneration of Adjudicators;
- 9. to establish and approve annual budgets and receive annual accounts and regular monitoring reports on associated expenditure;
- 10. to undertake such other functions as are reasonably incidental to the efficient operation of the adjudication process;
- 11. such other associated functions as Participating Authorities may lawfully arrange for the PATROLAJC to perform as they from time to time consider appropriate, provided that the PATROLAJC agrees to such associated functions.

# Standing Orders

# THE PARKING AND TRAFFIC REGULATIONS OUTSIDE LONDON ADJUDICATION JOINT

# COMMITTEE'S STANDING ORDERS 2012-13

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# 1. Chairman Vice-Chairman and Assistant Vice- Chairman

The PATROLAJC at its first meeting and subsequently on an annual basis shall elect from one of its representatives a Chairman and Vice-Chairman and Assistant Vice- Chairman

### 2. Duration of Appointments

- (i) Each representative on the PATROLAJC shall hold office from the date of the first meeting of the PATROLAJC following his appointment to the date of the next annual meeting of the PATROLAJC or until his appointment is terminated by the appointing Participating Authority which may be done at any time or until he ceases to be entitled to be a representative of that Participating Authority on a Joint Committee under the constitutional arrangements applicable to that appointing Participating Authority.
- (ii) The Chairman ,Vice-Chairman and Assistant Vice- Chairman shall hold office until the following Annual meeting but such office shall be deemed to be vacated if the appointment as a representative on the Joint Committee is terminated by their Participating Authority or if they cease to be entitled to be a representative on a Joint Committee under the constitutional arrangements applicable to that appointing Authority.

# 3. <u>Servicing and Advice</u>

- It shall be the responsibility of the Lead Officer to convene all meetings of the PATROLAJC;
- (ii) An Advisory Board may be appointed by the PATROLAJC comprising the Lead Officer, such other officers of the Participating Authorities and other persons appointed by the PATROLAJC and a representative nominated by the Department for Transport (DFT) to advise the PATROLAJC on any matter relating to the functions conferred on the PATROLAJC. The Advisory Board shall be entitled to depute one or more of their number to attend and advise at meetings of the PATROLAJC.
- 4. <u>Meetings and Agenda</u>

- (i) A meeting of the PATROLAJC may be called at such date, time and place:
  - a) at the instance of the Chairman; or
  - b) as may be determined by the PATROLAJC; or
  - c) by a requisition, signed by not less than one half of the representatives of the PATROLAJC delivered to the Lead Officer at least ten working days before the date of the meeting.
  - d) At the instance of the Lead Officer

Provided that the PATROLAJC shall meet at least once every year (the Annual Meeting).

The summons to any meeting shall set out the business to be transacted thereat, and no business other than that set out in the summons shall be considered at the meeting unless by reason of special circumstances, which shall be specified in the minutes, the Chairman of the meeting is of the opinion that the item should be considered at the meeting as a matter of urgency.

- (ii) At every meeting of the PATROLAJC the Chairman, if present, shall preside. If the Chairman is absent the Vice-Chairman, if present, shall preside. If both the Chairman and Vice Chairman are absent the Assistant Vice-Chairman shall preside. If the Chairman, Vice Chairman and Assistant Vice-Chairman are all absent the meeting shall elect a Chairman from one of its representatives. For the purposes of these Standing Orders references to the Chairman, in the context of the conduct of business at meetings, shall mean the person presiding under the Standing Orders.
- (iii) Any Participating Authority acting through its representative on the Joint Committee or through an Advisory Board Representative may give written notice of an item to be placed on the Agenda of the PATROLAJC. All notices of items for agendas must be received by the Lead Officer not less than fifteen working days prior to the meeting to which the agenda relates.
- (iv) Each of the Participating Authorities and every Advisory Board representative shall be entitled to receive a copy of the Agenda, papers and minutes of the proceedings of the PATROLAJC.

- (v) The Lead Officer shall not less than seven clear days before the intended meeting of the PATROLAJC: -
  - (a) Circulate a notice thereof to each Participating Authority representative on the PATROLAJC and to the nominated officer of each Participating Authority, accompanied by a notice of the business to be transacted. Provided that the failure of any such notice to be delivered shall not affect the validity of the meeting or of the business transacted thereat.
  - (b) Publish notice thereof in the London Gazette or such other daily national publication as may be specified by the Lead Officer. Provided Always if not published in the London Gazette the Lead Officer shall give 14 days notice in writing to the Participating Authorities of the name of newspapers in which the notice of meetings is to be published.
- (vi) Deputations shall be entitled, upon prior notification being given to the Lead Officer and at the discretion of the Chairman, to attend and address the meeting for not more than ten minutes and to answer questions from representatives on the PATROLAJC for a further ten minutes.
- (vii) A representative of the DFT may attend the meetings of the PATROLAJC as adviser of the PATROLAJC and may participate fully on all items of business but not vote.

### 4A. <u>Cancellation of Meetings</u>

The Lead Officer may cancel or postpone any meeting in consultation with the Chairman prior to the issue of the agenda or subsequently if there is no business to be transacted, or in other exceptional circumstances.

#### 5. <u>Substitute Members</u>

If a representative of the PATROLAJC is unable to be present at a meeting of the PATROLAJC, that Participating Authority may be represented by a substitute duly appointed by that Participating Authority for the purpose in accordance with their own constitutional arrangements and whose name has been duly notified in writing to the Lead Officer of the PATROLAJC by the nominated Officer of the Participating Authority concerned at least 24 hours prior to the Committee meeting. A substitute attending a meeting of the PATROLAJC

shall declare and vote as the Participating Authority representative on the PATROLAJC. No substitute representative may attend any meeting at which the representative for which he is substitute is present.

#### 6. <u>Attendance Record</u>

At every meeting each representative attending shall record such presence on the attendance sheet or other form of record provided by the Lead Officer.

# 7. <u>Order of Business</u>

- (i) The order of business at every meeting shall be:
  - (a) to approve as a correct record the minutes of the last meeting;
  - (b) to dispose of business (if any) remaining from the last meeting;
  - (c) to receive and consider reports prepared for the PATROLAJC
- (ii) The Chairman shall have discretion to alter the order in which business is taken at the meeting.
- 8. <u>Minutes</u>
  - Minutes of every meeting of the PATROLAJC or any Subcommittee shall be submitted to and signed at the next following meeting of the body concerned.
  - (ii) The Chairman shall put the question that the minutes submitted be approved as a correct record of the meeting in question.
  - (iii) No other motion or discussion shall take place upon the Minutes except upon their accuracy. If no such question is raised or if it is raised, then as soon as it has been disposed of, the Chairman shall sign the Minutes.

#### 9. <u>Sub-Committees</u>

The PATROLAJC shall be entitled to appoint such Sub-committees as it thinks fit.

- 10. Voting
  - (i) Each representative (or if absent the named substitute) shall be entitled to one vote on each question to be decided. Subject to paragraph 10 (iii), every question shall be determined by a show of hands and shall be determined by a simple majority.
  - (ii) In the case of an equality of votes, the Chairman shall have a second or casting vote.
  - (iii) On the requisition of any representative made before any vote is taken on a motion or an amendment, the voting shall be recorded so as to show how each representative

present and voting voted. The name of any representative present and not voting shall also be recorded.

#### 11. <u>Quorum</u>

- (i) The quorum of the PATROLAJC shall be one twentieth of the number of the Participating Authority representatives but in any event not less than three, and the quorum of a Sub-committee shall be one quarter of the number of members of the Sub-Committee.
- (ii) For the avoidance of doubt non-attendance of the representative appointed by the DFT shall not render the meeting inquorate nor shall he be counted in deciding whether a quorum has been established.
- (iii) No business can be transacted at any meeting unless a quorum is present.

### 12. <u>Rules of Debate</u>

- A motion or amendment shall not be discussed unless it has been proposed and seconded.
- (ii) A representative shall address the Chairman and direct any speech to the question under discussion. If two or more representatives indicate they wish to speak the Chairman shall call on one to speak first.

#### (iii) An amendment shall be:

- (a) to leave out words
- (b) to leave out words and insert or add others
- (c) to insert or add words

but any such amendment must not have the effect of introducing a new proposal into or of negating the original motion

- (iv) A representative shall not speak for longer than 5 minutes on any matter without the consent of the PATROLAJC.
- (v) No representative shall address the PATROLAJC more than once on any issue, but the mover of an original motion may reply, in which reply no new matter shall be introduced, but the reply shall be confined strictly to answering the previous observations.

- (vi) A representative may claim to speak on a point of order or in personal explanation and shall be entitled to be heard forthwith. A point of order shall relate only to an alleged breach of a specified statutory provision or a specified standing order and the way in which the representative raising it considers that it has been broken. A personal explanation shall be confined to some material part of a former speech by him in the current debate, which may appear to have been misunderstood. The ruling of the Chairman on a point of order or on the admissibility of a personal explanation shall not be open to discussion.
- (vii) If an amendment is rejected other amendments may be moved on the original motion. If an amendment is carried, the motion as amended shall take the place of the original motion and shall become the motion upon which any other amendment may be moved.
- (viii) A further amendment shall not be moved until the PATROLAJC has disposed of every amendment previously moved, provided that the Chairman shall have discretion to allow debate to take place on two or more amendments.
- (ix) A representative at the conclusion of a speech of another representative may move without comment:-
  - (a) that the question be now put
  - (b) that the debate be now adjourned
  - (c) that the PATROLAJC proceed to the next business
  - (d) that the PATROLAJC do now adjourn

If such a motion is seconded, the Chairman, shall, subject to the mover's right to reply, put the motion to the vote, and if it is carried: –

In case (a) – the motion then before the meeting shall, subject to

The right of reply, be put to the vote; or

In case (b) – the debate on the motion then before the PATROLAJC shall stand adjourned until the next ordinary meeting of the PATROLAJC; or

<u>In case (c)</u> – the motion then before the PATROLAJC shall be regarded as lost and the PATROLAJC shall proceed to the next item on the Agenda, if any; or

In case (d) – the meeting shall stand adjourned.

- (x) If the Chairman is of the opinion that the matter before the PATROLAJC has been sufficiently discussed he may put the motion that the question now be put
- (xi) The Chairman shall decide all questions of order and any ruling by the Chairman upon such questions and the interpretations of these Standing Orders, and upon matters arising in debate shall be final and shall not be open to discussion.

#### 13. Admission of Public to Meetings

All meetings of the PATROLAJC shall be open to the public (including the Press) except to the extent that they are excluded whether during the whole or part of the proceedings either:-

- (i) In accordance with Section 100A(2) of the Local Government Act 1972; or
- (ii) By resolution passed to exclude the public on the grounds that it is likely, in view of the nature of the proceedings that if members of the public were present there would be disclosure to them of exempt information as defined in Section 100I of the Local Government Act 1972. Any such Resolution shall identify the proceedings or the part of the proceedings to which it applies and state the description, in terms of Schedule 12A to the Local Government Act 1972 of the exempt information giving rise to the exclusion of the public.

#### 14. Disorderly Conduct

- (i) If the Chairman is of the opinion that a representative has misconducted, or is misconducting himself by persistently disregarding the ruling of the Chairman or by behaving irregularly, improperly or offensively or by wilfully obstructing the business of the PATROLAJC he may notify the meeting of that opinion and may take any of the following action either separately or in sequence:-
  - (a) he may direct the representative to refrain from speaking during all, or part of the remainder of the meeting
  - (b) he may direct the representative to withdraw from all or part of the remainder of the meeting
  - © he may order the representative to be removed from the meeting
  - (d) he may adjourn the meeting for such period as shall seem expedient to him

(ii) In the event of general disturbance which, in the opinion of the Chairman, renders the due and orderly dispatch of business impossible, the Chairman, in addition to any other power invested in the Chairman, may without question, adjourn the meeting for such periods as in the Chairman's discretion shall be considered expedient.

### 15. Disturbance by Members of the Public

If any member of the public interrupts the proceedings at a meeting of the PATROLAJC, the Chairman may warn that person to stop. If the person continues the interruption, the Chairman may order that person's removal from the meeting. In the event of general disturbance in the part of the room provided for the public, the Chairman may order that part to be cleared.

#### 16. Urgent Business

- (i) If at any time the Lead Officer considers any matter is urgent and should be decided upon prior to the next meeting of the PATROLAJC then he shall consult the PATROLAJC's Chairman. If the Chairman agrees the matter is urgent, then the Lead Officer shall be empowered to make the decision in accordance with such recommendation, subject to the decision being recorded in writing and signed by the Lead Officer to the PATROLAJC.
- (ii) All decisions taken under this Standing Order shall be reported to the next meeting of the PATROLAJC.

# 17. Rescission of Preceding Resolution

No motion to rescind any resolution passed at the meeting and no motion or amendment to the same effect shall be proposed at that meeting.

# 18. Delegation of Functions

The PATROLAJC may delegate to officers such of their functions as are permissible under statute and may, in relation to any of those functions, require that the exercise of those functions be subject to such conditions as the PATROLAJC deems fit to impose.

# 19. Variations and Revocation of Standing Orders

Any motion to vary or revoke these Standing Orders shall require confirmation at the next ordinary meeting of the PATROLAJC before the proposed variation or revocation shall be considered to be effective Provided that nothing in this Standing Order shall operate to prevent the PATROLAJC adopting new Standing Orders at its annual meeting.

# 20. Interests of Participating Authority representatives in Contracts and Other Matters

The following code of conduct in relation to the interests of representatives in Contracts and other matters shall apply save that if any Participating Authority adopts a Code of Conduct pursuant to the provisions of section 51 of the Local Government Act 2000 then that Code shall apply with respect to the representative of that Participating Authority: -

- (i) Where any Participating Authority representative has given a general notice of a pecuniary interest of his or of his spouse, and is thereby relieved of the statutory duty to declare that interest at a meeting at which a contract or other matter affecting that interest is to be considered, he shall nevertheless orally remind the meeting of that interest. Any such reminder shall be recorded in the minutes of the meeting.
- (ii) Where any Participating Authority representative has declared a pecuniary interest in a contract, grant, proposed contract or other matter, whether by giving a general notice or by making an oral declaration at a meeting, he shall withdraw from the room in which the meeting is being held while the matter is under consideration unless:
  - (a) the disability to discuss, or vote upon any matter arising from the contract or other matter has been removed by the Secretary of State under Section 97 of the Local Government Act 1972; or
  - (b) the contract, grant, proposed contract or other matter is under consideration by the meeting as part of the report or minutes of a subcommittee (in the case of a meeting of the PATROLAJC) and is not itself the subject of debate.
- (iii) Any person, other than an officer of the PATROLAJC, who is appointed to do anything in connection with the PATROLAJC or subcommittee which enables him to speak at meetings of the PATROLAJC or subcommittee shall make the same disclosures of pecuniary interests, and shall withdraw from the room in which the meeting is being held on the same occasions, as he would have to do if he were a representative of the PATROLAJC or subcommittee.

### 21. Interests of Officers in Contracts and Other Matters

- (i) In addition to his duty under Section 117 of the Local Government Act 1972 if it comes to the knowledge of any officer that he has a disclosable pecuniary interest in any contract which has been or is proposed to be, entered into by the PATROLAJC, or in some other matters which is to be considered by PATROLAJC or subcommittee, he shall as soon as practicable, give notice in writing to the Lead Officer of the fact that he is interested therein.
- (ii) For the purpose of this standing order, a disclosable pecuniary interest is an interest that, if the officer were a representative of the PATROLAJC and if the contract or other matter were to be considered at a meeting of the PATROLAJC at which he were present, he would have to disclose it under Section 94 of the Local Government Act 1972.
- (iii) The Lead Officer shall record in a book to be kept for the purpose particulars of any notice of a pecuniary interest given by an officer under Section 117 of the Local Government Act 1972 or paragraph (i). The book shall, during the ordinary office hours of the Lead Authority be open for inspection by any representative of the PATROLAJC.
- (iv) Where an officer submits a report to a meeting on a matter in which he has declared an interest under Section 117 of the Local Government Act 1972 or paragraph (i) he shall state that such declaration has been made, and give brief details of it, in a separate paragraph at the commencement of the report.
- (v) Where any officer advises orally a meeting of the PATROLAJC or a subcommittee on a contract, grant, proposed contract or other matter and has declared a pecuniary interest in that matter, whether under the requirements of Section 117 of the Local Government Act 1972, or of paragraph (i) he shall remind the meeting orally of that interest.

# 22. Access to Documents, Information and Land

(i) In addition to the rights of representatives of the PATROLAJC under Section 100F of the Local Government Act 1972, but subject to paragraph (ii) below, any member of the Participating Authorities shall be entitled on application to the Lead Officer to inspect any document or recorded information in the possession, or under the control,

of the PATROLAJC access to which is necessary for the proper discharge of his functions as a member of that Participating Authority;

Provided that: -

- (a) no person shall be entitled to inspect any document or have access to any information relating to a matter in which he has a pecuniary interest;
- (b) access to information not in the form of a document need not be given where the cost of providing the access is unreasonably high, or during such period as the giving of access would unreasonably disrupt the work of the PATROLAJC.
- (ii) In the case of any document other than a document to which the rights under Section 100F of the Local Government Act 1972 apply, and if the Lead Officer considers that access to any document or other information is not necessary for the proper discharge of the functions (as a member of the Participating Authority or as a representative of the PATROLAJC, as the case may be) of the person requesting such access, and there is good reason why access should be refused, he may refuse the person concerned access to the document or information in question.
- (iii) Where a person inspects a document under the rights conferred by Section 100F of the Local Government Act 1972 or this standing order, and the PATROLAJC may lawfully make a copy of that document, he shall be entitled, on request, to be given a copy of that document provided that:
  - (a) a reasonable charge shall be made for the copy unless the Lead Officer otherwise directs;
  - (b) a copy may be refused if the Lead Officer considers that it is impracticable to make a copy.
- (iv) If a representative on the PATROLAJC or an elected member or officer of the Participating Authorities wishes to have access to land or buildings in the occupation of the PATROLAJC to which the public do not have access and to which such representative, member or officer does not regularly have access, he shall apply to the Lead Officer. Unless the Lead Officer considers that there are good reasons why such access should not be given, he shall give permission but may attach conditions

to that permission including particularly a condition that a specified officer of the PATROLAJC shall accompany the representative, member or officer.

- (v) If any member of the Participating Authorities or any other representative of the PATROLAJC is dissatisfied with any determination of the Lead Officer under Section 100F of the Local Government Act 1972 or under this standing order, he may refer the question to the PATROLAJC which shall, after considering any representations that person or the Lead Officer may wish to make, determine whether or not to uphold the Lead Officer's determination.
- (vi) No elected members or officer of the Participating Authorities and no representative of the PATROLAJC shall have any claim by virtue of his position:
  - (a) to enter any land or buildings occupied by the PATROLAJC to which the public do not have access or to which such members, officer or representative do not regularly have access except with the permission of the Lead Officer;
  - (b) to exercise any power of the PATROLAJC to enter or inspect other land or buildings, except where specifically authorised to do so by the PATROLAJC ;
  - (c) to exercise any other power of the PATROLAJC;
  - (d) to issue any order with respect to any works which are being carried out by, or on behalf of, the PATROLAJC, or with respect to any goods or services which are being, or might be, purchased by the PATROLAJC
- (vii) The Proper Officer for the Purpose of Section 100F(2) of the Local Government Act1972 and for the purposes of this standing order is the Lead Officer.
- (viii) For the purposes of this standing order a person has a pecuniary interest in a matter if, on the assumptions that he were a representative on the PATROLAJC, and that the matter were to be considered by the PATROLAJC, he would have to declare the interest under Section 94 of the Local Government Act 1972.
- (ix) Where any information is given to any person (including a member of the Participating Authorities, or any representative of the PATROLAJC) by the PATROLAJC or by one of the employees of the Lead Authority in the course of transacting any business of the PATROLAJC, and it is made clear (in whatever way)

that the information is given in confidence, that person is not entitled to make that information public without the consent of the PATROLAJC.

# 23. Suspension of Standing Orders

Any of the preceding Standing Orders may be suspended at any meeting so far as regards any business on the Agenda for such a meeting, providing that the majority of the representatives present and voting so decide.

#### 24. Interpretation and Definitions

In these Standing Orders the following terms shall have the following meanings assigned to them:-

"Local Authority" means a local authority which is an enforcement authority for the purpose of Part 6 of the Traffic Management Act 2004 in relation to road traffic contraventions (of any description) or performing the functions of such an enforcement authority.

"The Agreement" means an agreement for Parking and Traffic Regulations Outside London Adjudication Joint Committee made between The Council of the City of Manchester, Hampshire County Council, Oxfordshire County Council and Denbighshire County Council

"Participating Authority" means any Local Authority then party to the joint arrangements contained in the Agreement

"Lead Authority" means such Participating Authority appointed as such pursuant to the Agreement

"Lead Officer" means the Chief Executive of the Council of the City of Manchester or such other officer of the Lead Authority nominated by him

"The Advisory Board" means the Board comprising the Lead Officer and other officers and other persons appointed by the PATROLAJC and may include sitting in an ex-officio capacity an official nominated by the PATROLAJC and may include sitting in an ex- officio capacity an official nominated by the DFT.

#### PATROL ADJUDICATION JOINT COMMITTEE

### FINANCIAL REGULATIONS

#### 1. General

- 1.1 These Regulations should be read in conjunction with the Joint Committee's Financial Standing Orders and Rules of Financial Management contained within the Joint Committee's Agreement and the Scheme of Delegation to the Head of Service.
- 1.2 Where the Joint Committee has established a sub- committee whose terms of reference include delegated financial functions, or where there is a specific delegation to such a sub-committee, the reference to Joint Committee within the Regulations will include the sub-committee.
- 1.3 These Regulations lay down for the guidance of members and officers, principles to be followed in securing the proper administration of the Joint Committee's financial affairs and shall be reviewed by the Joint Committee on an annual basis.
- 1.4 The Head of Service, as the officer responsible for the administration of the Joint Committee's affairs, shall report to the Joint Committee any significant failure to comply with these regulations which comes to his/her attention.
- 1.5 The Head of Service shall be responsible for the accountability and control of all resources managed by him/her on behalf of the Joint Committee and will maintain a written record where decision making has been delegated to others.
- 1.6 The Head of Service will ensure the organizational structure provides an appropriate segregation of duties to provide adequate internal controls to minimize fraud or malpractice.
- 1.7 The Head of Service can allow exceptions to these Regulations if it is believed that the best interests of the Joint Committee would be served if the Regulations were not applied. A written record of these decisions must be kept and reported to the Joint Committee at the earliest opportunity.
- 1.8 Whenever any matter arises which may involve financial irregularity, the Head of Service shall be notified immediately, and if an irregularity is disclosed the matter shall, at the discretion of the Head of Service, and after consultation with the Joint Committee's Treasurer (the Lead Authority's S151 Officer), be referred by them to the Joint Committee. The Head of Service and the Joint Committee Treasurer will determine whether the matter should be referred to Internal Audit. Further in a case where the Head of Service advises that there is prima facie evidence of a criminal offence having been committed, the matter shall be reported to the Police forthwith.

#### 2. Accounting Arrangements

- 2.1 The Statement of Responsibilities for the Statement of Accounts sets out the role of the Head of Service and the Treasurer.
- 2.2 The Treasurer to the Joint Committee is the responsible Financial Officer for the purposes of the Annual Return.
- 2.3 The Head of Service shall ensure that appropriate financial arrangements and procedures are in place on behalf of the Joint Committee in order that the Treasurer can be provided with the necessary accounting records.
- 2.4 The draft Annual Return must be approved by the Joint Committee at its June meeting.

- 2.5 The Head of Service will publish and make available a final accounts/audit timetable to member authorities following the June meeting of the Joint Committee.
- 2.6 The Head of Service, where applicable, shall be responsible for the submission of all claims for grant to Government Departments, or to the EU.

#### 3. Banking Arrangements, Cheques and Purchase Cards

- 3.1 All arrangements with the Joint Committee's bankers, including the procedures for the ordering and safe custody of cheques and purchase cards, shall be made under arrangements approved by the Head of Service.
- 3.2 All cheques drawn on behalf of the Joint Committee shall be signed by the Head of Service and Finance Manager, except in their absence or in the case of personal expenses incurred by these post holders, in which circumstances, named signatories as approved by the Head of Service will provide signatures.
- 3.3 Purchase cards can be used to a pre-set limit of £50,000 per month and £15,000 per single transaction and will be used in accordance with agreed procedures including storage, authorized users and record keeping requirements.
- 3.4 Bank reconciliation will be undertaken on a monthly basis (within 30 days) and signed by two members of staff in accordance with the Bank Reconciliation Procedure with one signature being that of the Finance Manager.
- 3.5 The Head of Service will sign a summary sheet to ensure that bank reconciliations are completed in accordance with the financial regulations.

#### 4. Revenue and Capital Budgets

- 4.1 The Head of Service, in consultation with appropriate Officers, shall prepare annual estimates of expenditure and income, including the proposals for the basis for defraying that expenditure through member authorities. The budget and the basis for defraying expenditure through member authorities must be approved by the Joint Committee by the end of January each year.
- 4.2 The Head of Service will provide a copy of the Joint Committee's approved budget to the Treasurer.
- 4.3 The Head of Service will monitor income and expenditure against the budget and will report to meetings of the Joint Committee showing budgeted, actual and where appropriate, projected expenditure.
- 4.4 The Head of Service shall be authorized to approve transfers between expenditure heads up to a maximum of £25,000. These transfers will be reported to the Joint Committee at the next available meeting as part of the budget monitoring arrangements.
- 4.5 Where it is anticipated that total expenditure will exceed the approved revenue budget by more than 2.5%, the Chair and Vice Chair of the Joint Committee should be notified by the Head of Service at the earliest opportunity following consultation with the Chair of the Advisory Board.

### 5. Income

- 5.1 The collection of all money due to the Joint Committee shall be under the supervision of the Head of Service.
- 5.2 All money received shall be without delay passed for payment to the Joint Committee's bank account.
- 5.3 The Head of Service shall be furnished with information to ensure the prompt rendering of accounts for the collection of income.
- 5.4 Following year-end, the Head of Service shall request a self-certification of penalty charge notices issued by member authorities.
- 5.5 The Head of Service shall report all bad debts to the Joint Committee for these to be written off. This report will include the cause of the bad debt and the recovering measures taken in accordance with the Debt Recovery Procedure.
- 5.6 Through regular budget monitoring reports, the Head of Service will apprise the Joint Committee of variations in achieved income in order that the Joint Committee can take appropriate actions in a timely manner.

#### 6. Borrowing and Investments

6.1 The Joint Committee approves on an annual basis a Treasury Management Statement prepared with advice from the Treasurer. Where applicable, this will take into account any Joint Committee policies in relation to reserves.

# 7. Orders and Contracts

7.1 The Order Procedure includes the required procedures, record keeping and procurement thresholds. These procurement thresholds are set out below together with the responsibilities of the Head of Service and budget holders in procurement.

Up to £2,000, a written quotation submitted by the requisitioner and authorized by the Budget Holder.

Between £2,000 and £30,000 – three written quotations submitted by the Budget Holder.

 $\pounds 30,000$  to EU threshold – formal tender process to at least three candidates authorised by the Head of Service.

EU threshold to £250,000 follow EU tender rules initiated by the Head of Service.

Only budget holders and staff who have received training in the order procedure may order goods or services.

The Head of Service will ensure that staff involved in procurement are aware of financial thresholds and the need for aggregation with single suppliers in respect of purchasing thresholds. Market testing will be undertaken on a three year cycle.

The Head of Service is required to obtain approval from the Joint Committee in respect of the supply of goods, services, materials, equipment, building and civil engineering works in excess of £250,000 per contract.

The Head of Service is required to obtain approval from the Joint Committee in respect of tenders of a sub contractor or supplier for specialist work or material in excess of £100,000 for which a prime cost sum is included in the main contract sum for services, building and civil engineering works.

7.2 The Head of Service has the authority to waiver these rules (excluding those falling within the EU threshold) where the interests of the Joint Committee would be best served. Such circumstances would include where there is only one contractor that is able to provide goods and services or where the need for such goods and services was urgent and the above procedure would be detrimental to the Joint Committee. Forward planning and market testing will be deployed to ensure that cases of waiver are minimised. The Head of Service shall maintain a record of such decisions and report to the Joint Committee at the earliest opportunity.

# 8. VAT

8.1 The Head of Service will make arrangements for VAT to be reclaimed from the Joint Committee's Lead Authority on a quarterly basis.

### 9. Reserves

9.1 Where applicable, the Joint Committee will approve a Reserves Policy Statement on an annual basis. The Joint Committee will be asked to approve arrangements for placing elements of the reserve on deposit, with regard to ensuring sufficient cash flow and minimising risk.

### 10.0 Equipment

10.1 The Head of Service will ensure that all staff are aware of their responsibility for the security and proper recording of equipment under their control including their personal responsibility with regard to the protection and confidentiality of information whether held in manual or computerized records in accordance with the Information Security Policy. All equipment over £1,000 in value must be recorded in the Equipment Inventory in accordance with the Asset Management Policy. The Head of Service will all ensure that no Joint Committee equipment is subject to personal use by an employee without proper authorisation.

### 11.0 Insurance

- 11.1 The Head of Service shall in consultation with the Joint Committee's Treasurer, arrange such insurances as he/she considers necessary.
- 11.2 Officers shall give prompt notification to the Head of Service of all new risk or any alterations which may affect existing insurances.
- 11.3 Officers shall inform the Head of Service promptly in writing of any events which may involve the Joint Committee in a claim.

#### 12. Risk

12.1 The Head of Service will present a Risk Register for review by the Joint Committee at each meeting in accordance with the Joint Committee's Risk Management Strategy. In addition the Head of Service will ensure that effective Business Continuity Planning arrangements are in place in accordance with the Joint Committee's Business Continuity Management Policy.

# 13. Internal Audit

- 13.1 The Joint Committee shall approve a 3 year Internal Audit Strategy and annual plans.
- 13.2 The Head of Service will, in accordance with the above strategy and plan, arrange for the internal audit of accounts and internal assurance framework of the Joint Committee. Internal audit is currently undertaken by the Lead Authority's Internal Audit Department.

- 13.3 The Head of Service will ensure that Internal Auditors have right of access to such records and explanations as they require to complete the work undertaken.
- 13.4 Audit Reports will be presented to the Joint Committee.

# 14. External Audit

- 14.1 The Joint Committee will be asked to approve the appointment of auditors.
- 14.2 The Head of Service will make such arrangements as are necessary to facilitate this audit.
- 14.3 The Head of Service will ensure that External Auditors have right of access to such records and explanation as they require to complete the work undertaken.
- 14.4 Audit Reports will be presented to the Joint Committee.

### 15. Petty Cash

15.1 The Head of Service shall make such arrangements as he/she considers necessary for defraying petty cash and other expenses by means of an imprest system in accordance with a procedure to be agreed with the Treasurer, should a petty cash imprest system be introduced.

### 16. Gifts and Hospitality Register

16.1 The Head of Service will ensure that a register is held for the purposes of recording gifts and hospitality and that staff are made aware of its existence.

### 17. Declaration of Interest

17.1 All staff with financial responsibilities will be required to complete a Declaration of Interest form on an annual basis at the end of each financial year. Members at each meeting will be provided with the opportunity to declare a pecuniary or non-pecuniary interest. The Head of Service will ensure that a register is held for the purposes of recording gifts and hospitality and that staff are made aware of its existence.

# 18. Anti-fraud, anti-corruption and whistleblowing

18.1 Compliance with these financial regulations is supported by policies and procedures in respect of anti-fraud, anti-corruption and whistleblowing. Where staff have concerns in this respect, they should approach their Line Manager, the Head of Service or if they wish to speak to someone external to the organization, they can contact the Audit Commission Whistleblowing Hotline on 0845 052 2646. The Head of Service will ensure that staff are aware of whom they contact both within and external to the organisation in these circumstances.

#### **19.** Document Retention

19.1 All financial documents will be retained for a period of six years in addition to the current year in accordance with the Document Retention Policy.

#### 20. Review

20.1 These Financial Regulations will be reviewed by the Joint Committee on an annual basis.

#### 21 Financial Regulations – related documentation

(i) Financial Standing Orders and Rules of Financial Management contained within the Joint Committee Agreement

- (ii) The Scheme of Delegation to the Head of Service
- (iii) Code of Corporate Governance
- (iv) Treasury Management Statement (where applicable)
- (v) Reserves Policy Statement (where applicable)
- (vi) Responsibilities of the Joint Committee are set out in the Joint Committee Agreement.
- (vii) Terms of reference for the Executive Sub Committee (where applicable)
- (viii) Terms of reference for the Advisory Board
- (ix) Financial Regulations Operational Procedures Manual containing all policies, procedures and guidelines to staff referenced within these Regulations.

# 22. Review and approvals

21 September 2010 28 September 2011

26 June 2012

25 June 2013

# Terms of appointment of the Lead Authority

- 1. The PATROLAJC agrees that the Lead Authority shall provide to the PATROLAJC such goods and services as the PATROLAJC may from time to time determine.
- 2. Without prejudice to the generality of **paragraph** 1 of this **Schedule 6**, the Lead Authority shall provide staff for the performance on behalf of the PATROLAJC of the functions which are the subject of the arrangements established pursuant to this deed and may in particular:
- 2.1 appoint, dismiss and discipline staff;
- 2.2 meet the expenses of the PATROLAJC which relate to the provision of goods and/or services to the PATROLAJC;
- 2.3 negotiate and execute contracts including but not limited to contracts for works;
- 2.4 negotiate and enter into property transactions including but not limited to leases, licenses and wayleaves;
- 2.5 give and procure administration support and professional advice including but not limited to legal, financial, surveying and personnel matters (including, for the avoidance of doubt, the procurement of external advisers to provide such administration support and/or professional advice); and
- 2.6 such other goods and services as may be agreed with the Lead Authority and authorised by the PATROLAJC.
- 3. The PATROLAJC and the Lead Authority will enter into a non-binding service level agreement which, thereafter, will be reviewed on an annual basis and which will include:
- 3.1 shared aims and principles;
- 3.2 without prejudice to the generality of paragraph 2 of this Schedule 6, the services that the Lead Authority will provide to the PATROLAJC;
- 3.3 the functions which the Lead Authority may at its discretion from time to time delegate to the Head of Service;
- 3.4 the estimated costs of the services on an annual basis; and
- 3.5 service reporting and review procedures.
- 4. The PATROLAJC and the Lead Authority shall jointly review the Lead Authority's role as such at the end of each five year period calculated from the Commencement Date until the Date of Resignation or the Date of Termination (whichever occurs first).
- 5. The PATROLAJC shall reimburse the Lead Authority all costs and charges incurred (including, for the avoidance of doubt, costs and charges of appointing external advisers) including value added tax charged at the current standard rate in the provision of goods and/or services to the PATROLAJC as Lead Authority within 30 days of receipt of an invoice submitted by the Lead Authority to the PATROLAJC.

- 6. The consideration payable to the Lead Authority pursuant to **paragraph** 4 of this **Schedule 6** shall be subject to audit by the PATROLAJC and the Lead Authority shall upon request make available all accounts records and other documents reasonably required for such purpose.
- 7. The Lead Authority shall take all reasonable steps to protect the interests of the PATROLAJC and to keep the PATROLAJC fully informed of all acts or decisions undertaken by the Lead Authority in its role as Lead Authority.
- 8. The PATROLAJC shall fully and effectively indemnify and keep indemnified the Lead Authority on demand from and against all claims, demands, liabilities, damages, losses, costs and expenses arising out of:
- 8.1 the giving of professional advice or its actions as Lead Authority. For the avoidance of doubt, such indemnity applies to the actions or omissions of the Lead Authority in relation to its management of employees, workers, officers and agents carrying out work for or under the direction of the Lead Authority and to the termination of the employment or engagement of any such employees, workers, officers and/or agents;
- 8.2 the bringing and/ or defending (including settling) any claims, counterclaims, causes or rights of action or proceedings of whatsoever nature and howsoever arising (whether, at the date hereof, known or unknown, suspected or unsuspected, actual or contingent) which relate to the acts or omissions of any previous Lead Authority (including, but not limited to, any advice given by that previous Lead Authority to PATROL and/ or the Participating Authorities and whether or not such advice was procured from a third party);
- 8.3 the actions or omissions of any previous Lead Authority in respect of any:
- 8.3.1 employee or former employee of any previous Lead Authority;
- 8.3.2 trade union or elected employee representative of any employee or former employee of any previous Lead Authority;
- 8.3.3 worker or former worker of any previous Lead Authority;
- 8.3.4 officer or agent of any previous Lead Authority;

where such claims demands costs and/or expenses relate to any claim or allegation that liability for such actions or omissions of any previous Lead Authority has transferred, transfers or will transfer to the Lead Authority by operation of the Transfer of Employment (Protection of Employment) Regulations 2006; any provision of European Community Legislation and/or any other provision whose purpose or effect is to transfer liability for such claims demands costs and/or expenses;

- 8.4 in respect of any claim brought by any staff employed by the Lead Authority in its capacity as Lead Authority and/ or any claim brought by any adjudicator relating to the provision of (or failure to provide) pension benefits and premature retirement rights to any such person; and/or
- 8.5 any Losses arising out of or in connection with any lease (including related refurbishment activities) entered into on behalf of PATROL save where such Losses arise from the fraud or wilful default of the Lead Authority (but excluding, for the avoidance of doubt, any wilful default of PATROL staff);

and this indemnity shall continue to apply notwithstanding termination of the arrangements established pursuant to this deed and/or the termination of this deed.

- 8A For the purposes of **paragraph** 8.5 of this **Schedule** 6 Losses shall mean all claims, demands, costs, liabilities and expenses (including but not limited to (i) the properly incurred costs of legal or professional services; (ii) any costs incurred by the Lead Authority as a result of PATROL failing to successfully enforce the terms of any appointment, collateral warranty or guarantee relating to all refurbishment activities; and (iii) the rent, service charge and other payments due to be made by the Lead Authority pursuant to the terms of any lease) whether arising under statute, contract or at common law.
- 9. The Lead Authority may in pursuance of the arrangements established pursuant to this deed and Section 120(4) of the Local Government Act 1972 aquire and dispose of land on behalf of the Participating Authorities.
- 10. Subject to paragraph 11 of this Schedule 6, no property belonging to the Lead Authority including staff and premises provided by the Lead Authority for the use of the PATROLAJC shall become part of the assets of the PATROLAJC and for the avoidance of doubt neither the PATROLAJC nor any of the Participating Authorities shall acquire or be entitled to claim or seek to enforce any rights as to possession or otherwise in respect of such premises and possession of such premises shall be delivered when required by the Lead Authority.
- 11. Without prejudice to any other assets of the PATROLAJC, the following agreements shall be treated as assets of the PATROLAJC:
- 11.1 the lease in respect of part of the Second Floor, Springfield House, Water Lane, Wilmslow, Cheshire between (1) Cheshire East Council and (2) Orbit Developments (Manchester) Limited dated 15 February 2013 and any lease entered into by the Lead Authority in its capacity as Lead Authority for the purpose of the provision of accommodation for the PATROLAJC; and
- 11.2 contracts of employment of staff employed by the Lead Authority in its capacity as Lead Authority for the purpose of the provision of staff for the PATROLAJC.

# Memorandum of Participation in the PATROLAJC

- (A) Whereas [ ] Council is an enforcement authority for the purposes of Part 6 of the Traffic Management Act 2004 (the **"2004 Act"**) or is performing the functions of such an enforcement authority.
- (B) And whereas Regulations made under the 2004 Act (the "Regulations") provide that the functions conferred on each Local Authority relating to adjudication and adjudicators shall be discharged by it through a joint committee set up in pursuance of arrangements entered into by it under sections 101(5) and 102(1)(b) of the Local Government Act 1972.
- (C) And whereas a number of Local Authorities have entered into an agreement for the establishment of a joint committee known as the Parking and Traffic Regulations Outside London Adjudication Joint Committee (**"PATROLAJC"**).
- (D) And whereas it is expedient that other Local Authorities should have the opportunity of making similar arrangements to exercise their functions through the joint committee and the said agreement makes provision for such Local Authorities to join in the said arrangements by means of this Memorandum.
- (E) And whereas the said Local Authority wishes to enter into the same arrangements as govern the setting up of the PATROLAJC with those Local Authorities which are currently parties to the said arrangements and to that end wishes to become a party to those arrangements.
- (F) And whereas the said Local Authority is hereby acting in accordance with its own constitutional arrangements and under the provisions of section 101(5) of the Local Government Act 1972, section 20 of the Local Government Act 2000, sections 9EA and 9EB of the Local Government Act 2000 and any regulations made thereunder.

# IT IS AGREED AS FOLLOWS:

- 1. In the signing of this Memorandum the [ ] Local Authority (the "Joining Local Authority") shall become a party to the joint arrangements set out in the agreement annexed at Schedule 1 to this Memorandum as if the Joining Local Authority had been named as a party in the said agreement but subject only to the modifications contained in this Memorandum.
- 2. By signing this Memorandum the Joining Local Authority hereby agrees to be bound by the terms set out in the said agreement subject only to the following modifications:
- 2.1 the agreement shall come into effect insofar as the Joining Local Authority is concerned only on the date the Joining Local Authority signs this Memorandum;
- 2.2 the Joining Local Authority shall be liable to contribute under clause 5.1 of the agreement and in accordance with the terms of contribution currently in effect at the date of joining which have been agreed by PATROLAJC which have been notified to the Joining Local Authority by the Lead Officer in the letter which forms **Schedule** 2 to this Memorandum.

[Signed]

# PATROLAJC Agreement

Contribution letter

## Schedule 8

Memorandum of Understanding

## **MEMORANDUM OF UNDERSTANDING**

Between

Adjudicators of the Traffic Penalty Tribunal

And

The PATROL ADJUDICATION JOINT COMMITTEE and

## THE BUS LANE ADJUDICATION SERVICE JOINT COMMITTEE

November 2012

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## MEMORANDUM OF UNDERSTANDING

## 1. Introduction

This Memorandum of Understanding (MOU) is between:

- a) The Adjudicators
- b) The Parking and Traffic Regulations Outside London Joint Committee (PATROL) and the Bus Lane Adjudication Service Joint Committee (BLASJC)

The jurisdiction is England (outside London) and Wales. Legislation is devolved to Wales.

The purpose of this MOU is to clarify the relationship between the Adjudicators and the Joint Committees and promote mutual understanding of the duties and obligations to preserve judicial independence.

The MOU seeks to provide an instrument to support our understanding of how the Parking and Traffic Regulations Outside London Joint Committee Agreement will be delivered.

Not only must each party to the MOU perform their functions with a view to protecting the independence of the tribunal but must recognise that the public perception of independence is as important as de facto independence.

## 2. Shared Aims

The Adjudicators and Joint Committees are committed to a fair adjudication service for appellants including visible independence of adjudicators from the authorities in whose area they are working.

## 3. Overriding Principles

- 3.1 The overriding principle of this memorandum is that the Adjudicators are independent judicial office holders exercising a judicial function.
- 3.2 The Adjudicators are not employees of the Joint Committees. Together they constitute the independent and impartial tribunal for the determination of appeals made to them, as required by Article 6 of the European Convention on Human Rights. The Adjudicators and their administrative staff are, for convenience, described collectively as the Traffic Penalty Tribunal.
- 3.3 Neither the Chief Adjudicator (see paragraph 5 below) nor any other Adjudicator is answerable to the Joint Committees in any way as regards the performance of their judicial functions.
- 3.4 The Joint Committees has no remit to consider or influence decisions of adjudicators and the function of the adjudication service as an Independent Tribunal.

## 4. The Statutory Framework

- 4.1 The relationship between the Adjudicators and the Joint Committees is derived from and governed by the Traffic Management Act 2004 (TMA) and Transport Act 2000 (TA) and the regulations made under those two Acts which:
  - a) establish the office of Adjudicator for parking appeals and bus lane appeals respectively
  - b) prescribes the roles and responsibilities of the Adjudicators and the Joint Committees
- 4.2 The Joint Committees have been established to enable councils undertaking civil parking and bus lane enforcement to exercise their functions under
  - a) Section 81 of the Traffic Management Act 2004 and Regulations 17 and 18 of the Civil Enforcement of Parking Contraventions (England) General Regulations 2007.
  - b) Section 144 of the Transport Act 2000 and Regulation 11 of the Bus Lane Contravention (Penalty Charges, Adjudication and Enforcement (England) Regulations 2005.

These functions are exercised jointly in accordance with the other councils in accordance with the requirements of Regulations 16 and 12 respectively.

- 4.3 Wales has separate regulations for parking enforcement, the Regulations are The Civil Enforcement of Parking Contraventions (Penalty Charge Notices, Enforcement and Adjudication (Wales) Regulations 2008. Regulation 17 and 18 are mirrored by Regulations 9 and 10 in Wales, and Regulation 16 in England is Regulation 8 in Wales
- 4.4 The TMA and TA regulations require Enforcement Authorities in England and Wales (TA relates to England only) to establish Joint Committees on which are conferred certain functions relating to parking and bus lane appeals.

So far as the Adjudicators are concerned, the functions of the Joint Committees are as follows:

- a) With consent of the Lord Chancellor, appoint and reappoint Adjudicators
- b) Remove Adjudicators from office with the agreement of the Lord Chancellor and Lord Chief Justice
- c) Determine the place at which Adjudicators are to sit

The Joint Committees have formally delegated the above functions to the Chief Adjudicator (see Section 5 below).

The Joint Committees' functions also include:

• Providing or making arrangements for accommodation, administrative staff (and facilities) for the Adjudicators

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- Defraying expenses incurred in the Adjudicators performing their function.
- 4.5 The Regulations also provide that:
  - In accordance with such requirements as may be imposed by the Joint Committee, each Adjudicator shall make an annual report to the Joint Committees on the discharge of his/her function. The Joint Committees have agreed that this requirement will be fulfilled by the Chief Adjudicator.
  - The Joint Committees shall make and publish an annual report in writing to the Secretary of State on the discharge of the Adjudicators and their functions.

## 5. Chief Adjudicator

- 5.1 There is no statutory provision for a President or Chief Adjudicator. Nevertheless, the Joint Committees and the Adjudicators have agreed:
  - a) There is a need for a de-facto Chief Adjudicator
  - b) The Joint Committees shall designate one of the Adjudicators to be the Chief Adjudicator
  - c) The role and responsibilities of the Chief Adjudicator are set out at Appendix A and shall include all aspects of judicial leadership and management including the following functions that the Joint Committee have delegated to the Chief Adjudicator:
    - i) With the consent of the Lord Chancellor, the making of and reappointment of the part-time Adjudicator appointments, for a period not exceeding 5 years. Such appointments to be sufficient to meet the needs of the service, as appropriate.
    - ii) The determination of the terms and conditions applying to Adjudicators having regard to principles established for such judicial appointments and conduct by the Lord Chief Justice and Lord Chancellor.
    - iii) The determination of where Adjudicators shall sit.

It is also for the Chief Adjudicator:

- iv) To obtain such legal advice and representation necessarily required for the Adjudicators to perform their functions and to arrange for defense of any legal proceedings arising from the exercise of those functions, including the instruction of Counsel.
- v) To conduct and approve press and media relations relating to the Traffic Penalty Tribunal, including press conferences, publicity and public relations and Tribunal information and publications
- vi) To oversee promotion of the Traffic Penalty Tribunal

## 6. Salaried Adjudicators

6.1 The Chief Adjudicator and salaried Adjudicators have a contract of employment with the Host Authority (see section 14.0) for employment rights such as salary and pensions however they are not accountable to the Chief Executive of the Host Authority for the performance of their functions.

## 7. Judicial Leadership, Management and Discipline Functions

7.1 Neither the Joint Committees nor the Host Authority are liable for Judicial Leadership, Management and Discipline functions. However, the Joint Committees will nonetheless indemnify the Chief Adjudicator for any action taken against her/him in the performance of these judicial leadership duties.

## 8. Removal of Adjudicators

8.1 An Adjudicator may only be removed from office for misconduct or if unable or unfit to discharge his or her functions (s 81 (2) (d) Traffic Management Act 2004.

## 9. Appeals and Judicial Matters

- 9.1 Appeals are made to the Adjudicators and are their responsibility. They have a duty to ensure that appeals are dealt with in accordance with the requirements of Article 6 of the European Convention on Human Rights for a fair and public hearing within a reasonable time.
- 9.2 Judicial matters are entirely the responsibility of the Chief Adjudicator to determine.

These include:

- a) Monitoring and appraisal of adjudicators' competencies
- b) Adjudicator Training
- c) Dealing with judicial complaints and discipline
- d) Allocation of cases
- 9.3 The following are also matters for the Chief Adjudicator to determine:
  - a) Administrative procedures
  - b) Training requirements for Adjudicators
  - c) Communications strategy
- 9.4 The Joint Committees would expect to be consulted to the extent that 9.2 have budgetary implications.
- 9.5 The Chief Adjudicator may delegate functions for the expeditious operation of the Tribunal.

## 10. Lead Officer

- 10.1 The PATROLAJC and BLASJC Agreements make provision for the appointment of a Lead Officer to whom functions are delegated pursuant to that Deed of Arrangement and the Standing Orders of the Joint Committees.
- 10.2 To maintain the independence and autonomy of the tribunal from the enforcement authorities the expectation is that the Joint Committees will request the Chief Executive of the Host Authority to nominate as Lead Officer the Head of Service, who will be responsible generally for delivering the delegated functions, and in particular to:
  - (a) Be responsible for the administration of the Joint Committees and the Traffic Penalty Tribunal and provide for the Adjudicators on behalf of the Joint Committees, the accommodation, administrative staff and facilities. The Lead Officer has no remit to influence the decisions of the Adjudicators.
  - (b) Be responsible for ensuring that the Adjudicators requirements as set out in the Memorandum of Understanding with the Joint Committees are met within the Financial Regulations of the Joint Committee.
  - (c) Work in partnership with the Chief Adjudicator to ensure the vision, aims and objectives of the Tribunal are achieved
  - (d) Provide strong and strategic leadership to manage the support function for the Adjudicators to deliver an efficient service that ensures all appeals are held within legal requirements and performance criteria.
  - (e) Manage the Service Level Agreement with the Host Authority on behalf of the Joint Committees.

## 11. Accommodation, administrative staff and facilities

- 11.1 The Joint Committees have a statutory duty to provide accommodation, administrative staff and facilities for the Adjudicators sufficient to enable them to perform their functions in accordance with their duty as set out in Section 4 above.
- 11.2 The nature of administrative support (including staff, facilities and accommodation are for agreement between the Adjudicators and the Joint Committees, having regard to the Joint Committees' duty to the Adjudicators set out in Section 4 above
- 11.3 The accommodation and administrative staff provided for the Adjudicators by the Joint Committees in accordance with their statutory duties are, for convenience, along with the body of the Adjudicators whom they support, described collectively as the Traffic Penalty Tribunal. The Traffic Penalty Tribunal is not a legal entity.
- 11.4 The Joint Committees are responsible for the management of the accommodation and facilities including health and safety procedures for all users of the accommodation.
- 11.5 In accordance with the regulations made under the TMA and the TA, the Joint Committees are required to appoint one member of staff to fulfill the duties of the "Proper Officer" for the purposes of those regulations. It is anticipated that the Joint

Committees will consult with the Chief Adjudicator on the appointment of the Proper Officer.

- 11.6 The function of the staff, including the Proper Officer, is to support the Adjudicators in the performance of their function and to carry out such administrative tasks as the Adjudicators require in that connection. They act under the direction of the Adjudicators.
- 11.7 The Host Authority will provide contracts of employment for the staff provided by the Joint Committees to ensure their employment rights and obligations.
- 11.8 For the purposes of employment rights and obligations, while some of the employment policies of the Host Authority will apply, it should be recognized that the tribunal staff are performing duties stemming from the procedural regulations that govern the tribunal, or under the delegation of Adjudicators, the latter takes precedence.
- 11.9 The Joint Committees will ensure that staff provided for the Adjudicators carry out their functions effectively and efficiently and are responsible for their:
  - a) Recruitment
  - b) Training
  - c) Line Management
  - d) Appraisal
  - e) Disciplinary procedures, including considering complaints, grievances etc.

The staff will be selected by open recruitment (except where specifically agreed by the Chief Adjudicator) for skills, experience and aptitude to administer the tribunal in accordance with the regulation governing the tribunal procedure. The Chief Adjudicator will be consulted on the appointment of senior posts and staffing structures.

When the tribunal staff are performing these functions, management instructions will support and underpin the directions of the adjudicator.

These functions are delegated to the Joint Committees' Lead Officer in consultation with the Chief Adjudicator.

11.10There is an expectation that Tribunal HR policies should be formulated in consultation with the Host Authority but there is not an expectation that the policies of the Host Authority will automatically be adopted. Policies need to be fit for purpose for a national Tribunal, with particular regard to Wales, and its procedural regulations.

## 12. Defraying the expenses of the tribunal

12.1 The Joint Committees are responsible for defraying the expenses incurred in the Adjudicators performing their functions.

- 12.2 Consequent upon the duty specified in paragraph 12.1, the Joint Committees are responsible for:
  - a) approving the budget for the Tribunal and determining the contribution for member authorities.
  - b) financial control, management and monitoring

The Joint Committees will consult the Adjudicators in approving the budget and will otherwise consult with them as may be appropriate for the proper discharge of these functions.

## 13. Advisory Board

- 13.1 The Joint Committees' Standing Orders provide for the Joint Committees to establish and appoint an Advisory Board comprising such officers and persons appointed by the Joint Committees to advise them on their functions .
- 13.2 The purpose of the Advisory Board is to assist and advise the Joint Committees on the overall policies and strategies for administering the adjudication service and on their responsibilities under the Traffic Management Act 2004 and Bus Lane Contraventions, (Penalty Charges, Adjudication and Enforcement)(England) Regulations 2005.
- 13.3 The Advisory Board has no remit to consider or influence decisions of adjudicators and the function of the adjudication service as an Independent Tribunal.
- 13.4 The diversity of membership of the Advisory Board including judicial expertise and consumer representation strengthens the scrutiny function it performs, is fundamental to the independence of the governance of the tribunal, and is of mutual benefit to the Adjudicators, the Joint Committees and Host Authority.

## 14. Lead/Host Authority

- 14.1 While the Joint Committees have statutory duties and identities, they do not have corporate status and therefore cannot contract or hold property in their joint names; consequently they will appoint one of the authorities to hold property as trustee for the other constituent authorities comprising the joint committees, and act as agent to enable goods and services to be secured by Joint Committees. This authority, known as the Lead or Host Authority, may itself provide such goods and services as the PATROLAJC may from time to time determine.
- 14.2 For the purposes of this Memorandum, to assist our understanding of the duties and obligations to preserve judicial independence, the Lead Authority will be referred to as the Host Authority.
- 14.3 The expectation is that the relationship between the Lead Authority and both the Joint Committees and the Tribunal will replicate that of an arms length body, with the Lead Authority providing services and advice as required.
- 14.4 The services provided by the Lead Authority, enabling the Joint Committees to provide the resources to the Adjudicators as identified in this Memorandum of Understanding, will be supported by a Service Level Agreement with the Joint Committees.

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Memorandum of Understanding between the Adjudicators of the Traffic Penalty Tribunal and the PATROL Adjudication Joint Committee and the Bus Lane Adjudication Service Joint Committee

- 14.5 The period of tenure for the Lead Authority is five years.
- 14.6 For the purposes of this MOU the expectation is that the Lead/Host Authority is Cheshire East Council.

## 15. Review Mechanism

- 15.1 The MOU will be reviewed by the Adjudicators and the Joint Committees on an annual basis. This review will inform the annual review of the service level agreement between the Joint Committees and the Lead Authority.
- 15.2 Should the Chief Adjudicator have any concerns about matters impacting upon the independence of the Adjudicators, this will be brought to the immediate attention of the Chairs of the Joint Committees and/or their Advisory Board.

## **APPENDIX A**

## CHIEF ADJUDICATOR ROLE

#### Introduction

The Chief Adjudicator's role is to recruit, lead and manage the Adjudicators with the aim of delivering a fair, timely and efficient adjudication service. In so doing, the responsibility of the Chief Adjudicator shall include the following:

- 1. Arrange the recruitment of an appropriate number of Adjudicators
- 2. Advise the Joint Committees on the removal of Adjudicators where necessary
- 3. Advise the Joint Committees on the reappointment of Adjudicators
- 4. Arrange appropriate induction and continuing training for Adjudicators, supplemented by appropriate guidance materials
- 5. Ensure the independence of Adjudicators
- 6. Monitoring, mentoring and appraisal of Adjudicators
- 7. Represent the Adjudicators in dealing with others, including:
  - i) The Joint Committees
  - ii) Government
  - iii) The press
- 8. Ensure proper rules of procedure and practices and promote consistency in their application.
- 9. Establish appropriate delegation in respect of the Chief Adjudicator and Adjudicator functions for the expeditious operation of the tribunal.
- 10. Ensure that administrative provision for Adjudicators is adequate and appropriate.
- 11. Deal with complaints against Adjudicators in accordance with the Adjudicators' Judicial Complaints Protocol, and other disciplinary matters
- 12. Provide guidance and support to individual Adjudicators
- 13. Deal with representation of Adjudicators in the event of a judicial review of their decision or other legal proceedings arising from the performance of their function.
- 14. Allocation of cases
- 15. On behalf of the Adjudicators, and in fulfillment of their obligation to the Joint Committees to report annually, author and present an annual report to the Joint Committees on the discharge by the Adjudicators of their functions with a view to its subsequent publication to the Secretary of State.

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Memorandum of Understanding between the Adjudicators of the Traffic Penalty Tribunal and the PATROL Adjudication Joint Committee and the Bus Lane Adjudication Service Joint Committee 16. Keep the Joint Committees informed of all legal matters affective implementation and maintenance of the adjudication system.

**APPENDIX B** 

FIGURATIVE REPRESENTATION OF THE ROLES REFERRED TO IN THE MEMORANDUM OF UNDERSTANDING

Fig 1. Provision of Services to Adjudicators

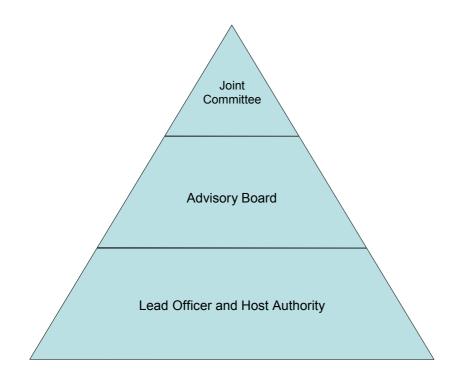


Fig 2. Governance Structure

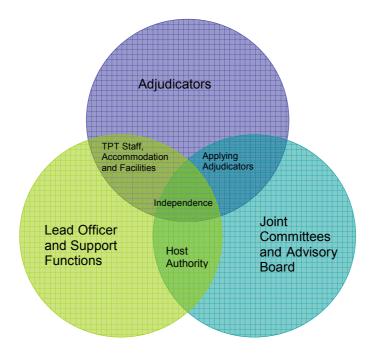


Fig 3. Overview of Joint Committee Relationships

Subject:	PAY POLICY STATEMENT 2014/15					
Meeting and Date:	Council – 5 March 2014					
Report of:	David Randall, Director of Governance					
Decision Type:	Non-Key					
	Unrestricted					
Classification:	Unrestricted					
Classification: Purpose of the report:	Unrestricted To agree a Pay Policy Statement for 2014/15					

#### 1. Summary

1.1 A Pay Policy Statement must be agreed by full Council for publication by 31 March 2014. The Pay Policy Statement sets out the main aspects of the current remuneration strategy of the Council and is prepared to comply with the requirements of the Localism Act 2011.

#### 2. Introduction and Background

- 2.1 Section 38 (1) of the Localism Act 2011 came into force on 15 January 2012 and required English and Welsh local authorities to produce a Pay Policy Statement for 2012/13 and for each financial year after that. Amongst other things, the Localism Act reflected on Hutton's 2011 Review of Fair Pay in the Public Sector and introduced requirements to compare the policies on remunerating chief officers and other employees, and to set out policy on the lowest paid. The Council adopted its first Pay Policy on 7 March 2012 for 2012/13.
- 2.2 The matters that must be included in the statutory Pay Policy Statement are as follows:
  - a local authority's policy on the level and elements of remuneration for each chief officer
  - a requirement for the full Council to approve any salary packages for new appointments in excess of £100,000
  - a local authority's policy on the remuneration of its lowest-paid employees (together with its definition of "lowest-paid employees" and its reasons for adopting that definition)
  - a local authority's policy on the relationship between the remuneration of its chief officers and other officers
  - a local authority's policy on other specific aspects of chief officers' remuneration: remuneration on recruitment, increases and additions to remuneration, use of performance-related pay and bonuses, termination payments, and transparency.

The reference to 'chief officer' refers to the statutory posts of Head of Paid Service, Monitoring Officer and Section 151 Officer plus non statutory posts of Director of Environment and Corporate Assets and any Deputy Chief Officers, which in our organisation includes anyone at Service Manager or above.

- 2.3 With regard to the process for approval, the Pay Policy Statement:
  - Must be approved formally by the full Council meeting
  - Must be approved by the end of March each year
  - Can be amended in year but any amendments must approved by full Council
  - Must be published on the authority's website, ensuring that it is easily accessible and readily available to the public
  - Must be complied with when the authority sets the terms and conditions for a chief officer
- 2.4 In creating the Pay Policy Statement it is necessary to have due regard to the guidance issued by the Secretary of State. On 17 February 2012, DCLG published "Openness and Accountability in Local Pay: Guidance under S40 of the Localism Act. In February 2013, DCLG published Supplementary Guidance, which this Council is also required to take into account.
- 2.5 The Act specifically mentions that the Pay Policy Statement may set out the authority's policies relating to other terms and conditions for chief officers and in the interest of open government there are recommendations that the Pay Policy Statement sets out as much information relating to employee terms and conditions as is practical.
- 2.6 Terms and conditions of employment for employees is a non-executive function and responsibility for this rests with the Council within the Council's constitution. During the period between 2009 and 2011 there was considerable change to a number of policies for employees at the authority and during 2013/14 further changes to Benefit in Kind policies have been developed. These latter changes are being introduced through consultation with staff and trade unions and will require approval by the General Purposes Committee. The Pay Policy sets out as many of the current relevant polices as possible so that they are transparent and in one place.

## 3. Identification of Options

Option 1

3.1 The Council publicises a reduced version of the Pay Policy Statement that meets the minimum requirements of the Act.

Option 2

3.2 The Council publicises a version of the Pay Policy Statement that meets the requirements of the Code of Recommended Practice for Local Authorities on Data Transparency and Openness and Accountability in Local Pay: Guidance and Supplementary Guidance under S40 of the Localism Act

## 4. Evaluation of Options

Option 1

4.1 This is not the recommended approach as it does not satisfy the spirit of transparency.

Option 2

4.2 This is the preferred option. This approach meets the recommended best practice.

## 5. **Resource Implications**

5.1 There are no additional resource implications

## 6. **Corporate Implications**

- 6.1 Comment from the Section 151 Officer: The Section 151 Officer has been consulted in the preparation of this report and has no further comments to make (LS).
- 6.2 Comment from the Solicitor to the Council: The Solicitor to the Council has been consulted in the preparation of this report and has no further comments to make.
- 6.3 Comment from the Equalities Officer: This report does not specifically highlight any equalities implications however, in discharging their responsibilities members are required to comply with the public sector equality duty as set out in section 149 if the Equality Act 2010 <u>http://www.legislation.gov.uk/ukpga/2010/15</u>

## 7. **Appendices**

Appendix 1 – Pay Policy Statement

## 8. Background Papers

The Code of Recommended Practice for Local Authorities on Data Transparency.

Openness and Accountability in Local Pay: Guidance under S40 of the Localism Act and Supplementary Guidance issued in February 2013

**Relevant Employment Policies** 

Contact Officer: David Randall, Director of Governance

## Dover District Council Pay Policy Statement Financial year 2014-15

#### 1. Purpose

This Pay Policy Statement is provided in accordance with Section 38(1) of the Localism Act 2011 and is updated annually from April each year.

This pay policy statement sets out Dover District Council policies relating to the pay of its workforce for the financial year 2014-15, in particular:

- a) the remuneration of its Chief Officers
- b) the remuneration of its "lowest paid employees"
- c) the relationship between
  - the remuneration of its Chief Officers and
  - the remuneration of its employees who are not Chief Officers

#### 2. Definitions

For the purpose of this pay policy the following definitions will apply: -

- **2.1 "Pay"** in addition to salary includes charges, fees, allowances, benefits in kind, increases in/enhancements to pension entitlements, and termination payments.
- 2.2 "Chief Officer" refers to the following roles within Dover District Council:
  - 2.2.1 Chief Executive, as Head of Paid Services\*
  - 2.2.2 Director of Governance & Monitoring Officer and Director of Finance, Housing & Community, as the Council's statutory Chief Officers\*
  - 2.2.3 Director of Environment & Corporate Assets, as non-statutory Chief Officer\*
  - 2.2.4 Heads of Service which refers to the following roles within Dover District Council: Head of Inward Investment, Head of Finance, Head of Leadership Support, Head of Strategic Housing, Head of Communication and Engagement, Head of Democratic Services, Head of Corporate Services, Head of Assets and Building Control, Head of Community Safety, CCTV & Parking Services, Head of Regulatory Services, Waste Services Manager, Head of Regeneration and Development, Head of Museums & Tourism and Solicitor to the Council.

The Officers identified at paragraphs 2.2.1 to 2.2.4 report directly to the Head of Paid Service or are directly accountable to a statutory or non-statutory Chief Officer in respect of all or most of their duties

- 2.2.5 The Head of East Kent Audit Partnership who is employed by this Council and reports to a statutory Chief Officer of this Council provides the Internal Audit service to this Council and Canterbury City Council, Shepway District Council and Thanet District Council.
- 2.2.6 The Head of East Kent Human Resource Partnership who is employed by this Council and reports to the East Kent Joint Arrangements Committee, a

member committee and provides the HR service to this Council and Canterbury City Council and Thanet District Council.

- \* Members of the Council's Corporate Management Team (CMT)
- **2.3** "Lowest paid employees" refers to those staff employed within Band L, which is the lowest grade level of the Council's pay framework, Job Evaluation System (JESS).

No staff are governed by National consultation groups.

**2.4** "Employee who is not a Chief Officer" refers to all staff that are not covered under the "Chief Officer" group above. This includes the "lowest paid employees" i.e. staff on Band L.

## 3. Pay framework and remuneration levels

## 3.1 General approach

Remuneration at all levels needs to be adequate to secure and retain high-quality employees dedicated to fulfilling the council's business objectives and delivering services to the public. This has to be balanced by ensuring remuneration is not, unnecessarily excessive. This council has responsibility for balancing these factors, to manage its own unique challenges and opportunities in doing so retain flexibility to cope with various circumstances that may arise that might necessitate the use of market supplements or other such mechanisms for individual categories of posts where appropriate.

## 3.2 Responsibility for decisions on remuneration

It is essential for good governance that decisions on pay and reward packages for chief executives and chief officers are made in an open, transparent and accountable way and that there is a verified and accountable process for recommending the levels of top salaries.

Pay for all employees is determined by the Joint Negotiation Forum (JNF), which comprises members of Corporate Management Team and the recognised Trades Unions and is approved by General Purposes Committee. The General Purposes Committee comprises elected Councillors, is politically balanced and has responsibility for local terms and conditions of employment for staff within the Dover District Council's pay framework.

The Council's pay framework was implemented with effect from 1 April 2009 and is based on the job evaluation methodology, JESS, which although a universal system has been developed with local authorities in mind. It is a factor-based, analytical scheme designed to evaluate all jobs within an organisation, from Chief Executive and Directors of Service to the most junior positions, including manual workers and apprentices. The system is of the type recommended by the Equality and Human Rights Commission. The system is used throughout different sectors of the UK employment market and has a clear link to pay because of the strong correlation between job weight and pay throughout the wider UK economy.

The Council's JNF will consider matters relating to conditions of employment and other matters of common concern in order to reach understanding and agreement. It is a forum for communication, consultation and negotiation.

For the purpose of the Council's Collective Bargaining Agreement, negotiation is the process of discussion between DDC and the Trade Unions with a view to reaching agreement and avoiding disputes. Consultation is the process by which management and the Unions consider and discuss issues of mutual concern.

The Head of Paid Service will seek independent advice on market positioning regarding pay and the JNF will provide the structure for negotiation and for settlement of pay and conditions of service in the light of locally agreed decisions. The recognised trades unions may either consider and respond directly and/or after seeking their own independent advice.

The purpose of the JNF will be, inter alia, to negotiate on matters, which are incorporated into the contract of employment, including the defined procedures of the Conditions of Service.

## 3.3 Salary grades and grading framework

The Head of Paid Service will seek independent advice on market positioning regarding pay and the JNF will provide the structure for negotiation and for settlement of pay and conditions of service in the light of locally agreed decisions, with the grade for each role being determined by a consistent job evaluation process.

There are 12 grades (Bands A-L) in the pay framework, grade L being the lowest and grade A the highest. Each employee will be on one of the 12 grades based on the job evaluation of their role. Employees can progress to the salary range maximum of their grade subject to incremental progression based on satisfactory performance determined through the Council's performance appraisal process. Officers will advance at the rate of one increment per year, subject to satisfactory performance, until the maximum of their Band is reached, with effect from 1 April, subject to the Officer having been in post prior to 1 October in the preceding year.

The Head of East Kent HR Partnership, at the request of the Chief Officers, who are members of Corporate Management Team may, in exceptional circumstances, award accelerated incremental advancement within a Band in consultation with the Head of Paid Service.

Pay awards are considered annually for all staff through the Joint Negotiation Forum in negotiation with the recognised local Trades Unions.

There was a 1% annual pay award to staff from 1 April 2013, with an honorarium of  $\pounds 269.63$  each to members of staff on grade L (spine point 2) to bring their salaries to the "Living Wage" for 2013. This was approved by the Council's General Purposes Committee.

#### 4. Remuneration – level and element

#### 4.1 Salaries

**4.1.1** "Chief Officers" who are identified in paragraph 2.2 above are paid within the Council's pay framework, which applies to all other employees.

The annual pay review for these Chief Officers, as well as all other officers is considered by the Joint Negotiation Forum each year. To support the annual review, the Head of Paid Service will seek independent advice on market positioning regarding pay and the JNF will provide the structure for negotiation and for settlement of pay and conditions of service in the light of locally agreed decisions. The recognised trades unions may consider and respond directly and/or after seeking their own independent advice.

These Chief Officers have received the same percentage pay award as other managers and staff groups within the Council and in each year since implementation of the local pay framework.

## 4.1.2 "Chief Officers" who are members of the Corporate Management Team

For this group of Chief Officers salary on appointment may also have regard to the relative size and challenge of the role compared to other Chief Officer roles within the Council. Account is also taken of other relevant available information, including the salaries of Chief Officers in other similar sized organisations.

The full Council will approve salary packages for new appointments in excess of  $\pounds$ 100k (incl. Salary, fees, allowances, benefits in kind etc.). The only post paid over  $\pounds$ 100,000 is that of the Chief Executive.

## 4.2 "Lowest paid employees"

Each "lowest paid employee" is paid within the salary range for Band L.

## 4.3 Bonuses

There is no provision for bonus payments for the "lowest paid employees" or for "employees who are not Chief Officers" or for "Chief Officers".

**Honoraria** - Any Officer who, for any reason other than the annual leave of another Officer, is called upon at the request of a Chief Officer to undertake either the full or part duties of a higher graded post for a continuous period of at least four weeks, may be paid the salary or part salary of the higher graded post. The size of the award paid to employee(s) should be commensurate with the work being rewarded. This is controlled through the Employment Stability and Job Evaluation Scheme.

Market Supplements may be awarded from time to time where there is proven evidence that a role, at any grade, is difficult to recruit to, or where the retention of the incumbent provides greater value for money than re-recruitment to the role. Any payment that is made will be appropriately benchmarked against the market and reviewed on a defined basis, usually of no more than one year.

## 4.4 Other pay elements

"Chief Officers" are subject to the same incremental progression as the "lowest paid employees" and "employees who are not Chief Officers".

All employees receive incremental progression until the top of their grade is reached, subject to satisfactory performance being achieved.

## 4.5 Charges, fees or allowances

Any allowance or other payments will only be made to staff in connection with their role or the patterns of hours they work and must be in accordance with the Council's Collective Bargaining Agreement and Conditions of Service. These policies include:

**Maternity, Paternity and Adoption Pay**: Employees with more than one year's service are entitled to Occupational Maternity, Paternity or Adoption Pay in addition to any statutory entitlements in recognition of the Council's desire to be an employer of choice and the importance of work / life balance. The Occupational element is payable regardless of grade.

**Subsistence Allowance**: The Council is committed to avoiding unnecessary expenditure incurred through attending business activities outside the workplace, but recognises that on occasion it is appropriate to recompense employees for carrying out their duties elsewhere. All employees regardless of grade are eligible to claim reasonable expenses to enable them to carry out their role outside of their usual workplace.

**Mileage Allowance**: Employees below the level of Chief Officers who are not members of Corporate Management Team and not in receipt of either a lease car or cash for car allowance are eligible to claim reimbursement for necessary business mileage at the current HMRC rates for the first 1200 miles in a financial year. A rate at 1.5 x the HMRC rate is payable for mileage over 1200 miles. Mileage rates paid to lease car/cash for car recipients are at zero rate for the first 1000 miles claimed. The current relevant HMRC rate for lease cars is payable for mileage from 1001 upwards. Chief Officers who are members of Corporate Management Team are reimbursed for business mileage through the payment of an annual lump sum, which has remained static since 2002.

**Professional Subscriptions**: All Officers at Band G or higher are eligible to claim reimbursement of one professional subscription in relation to their job of work.

**Shift Allowances**: Shift allowances are paid to various job holders, excluding Chief Officers, in order to compensate employees whose attendance at work is routinely alternated to meet the job requirement.

**Disturbance Allowance**: A payment may be paid to any Officer, regardless of grade, for a defined period where that Officer incurs additional personal expense if their work location has been changed at the request of the Council.

**Elections**: The Returning Officer has the overall responsibility for the conduct of elections. The Returning Officer is an officer of the Council who is appointed under the Representation of the People Act 1983. Although appointed by the Council the role of Returning Officer is one of a personal nature and is separate and distinct from their duties as an employee of the Council. Dover District Council has adopted the Kent scale of fees for local elections as outlined in para 36(4) of the Representation of the People Act 1983. Fees for the conduct of national elections (i.e. European, Parliamentary and Police Commissioner) are set by Central Government.

## 4.6 **Performance related pay**

The Council does not operate a system of performance related pay at this time. All employees, including the lowest paid and Chief Officers move through their salary banding through incremental progression, subject to satisfactory performance.

#### 4.7 Benefits in kind

**Cash for Car Allowance or Lease Car**: Following implementation of the Council's Job Evaluation Scheme in April 2009, car allowances were retained but paid only to officers in Bands A – E, i.e. from the Chief Executive to Heads of Service and some Service Managers. In making this part of the employment package, consideration

was given to market data, which suggested that employees in comparable posts throughout the employment market were entitled to car allowances. The new levels of allowance were determined by researching Croner Reward data on average car allowances for senior managers of comparable rank in medium sized companies (annual turnover between  $\pounds 5m - \pounds 50m$ ). The allowance is non pensionable pay, which does not incur additional financial pressure to the Council.

**Sports Centre Membership**: All serving officers are currently eligible to apply for discounted membership of Dover Leisure Centre, which is paid for by the Council in order to support the wellbeing of its employees and support local facilities. However, Your Leisure no longer provides the discounted sports membership to new Council employees. They have continued to honour membership for those staff currently in receipt of a membership card until end of March 2014. From 1 April 2014 the discounted scheme will cease.

**Benenden Health Care**: All Officers are eligible to join Benenden Health Care, a mutual health provider, which is paid for by the Council in order to support the health and wellbeing of its employees.

**Post-Entry Training**: The Council will pay for the training of any Officer undertaking work related training or qualifications, subject to management approval, on the condition that the Officer pays back the funding should they leave the Council's employment within two years of completing the training.

**Eye Tests**: The Council will pay for any Officer to undergo an eye test, when requested by that Officer, in order to comply with its duties under the Display Screen Equipment regulations and to promote the health and wellbeing of its employees.

#### 4.8 Pension

All employees as a result of their employment are eligible to join the Local Government Pension Scheme. The law on work place pension schemes has recently changed. UK employers have to automatically enroll their staff into a workplace pension if they meet certain criteria. We have a compliant scheme for automatic enrolment in place, our systems are ready and all staff have been informed.

The Council's Schedule of Employer Policy Decisions is published on its website.

## 4.9 Severance Payments

The Council publishes its policy on discretionary payments on early termination of employment as well as the policy on increasing an employee's total pension scheme membership and on awarding additional pension. Details can be found in the Council's statement of accounts and is available on the website and within the Council policies in respect of:

- early retirement
- flexible retirement
- employment stability

These policies are available to staff on the Council's intranet and to the public on request.

The full Council will approve severance packages in excess of £100k. The Council in considering a package over £100k will be provided with the components of relevant

severance packages. This will include salary paid in lieu, redundancy compensation, pension entitlement, holiday pay and any fees, allowances or benefits in kind paid.

It is important that the Council has flexibility to respond to unforeseen circumstances as regards re-employing former employees. If we re-employ a previous employee who received a redundancy or severance package on leaving, or if that person returns on a 'contract for services', or if they are in receipt of a Local Government Pension (with the same or another local authority), then our policy is to leave a minimum period of four weeks between the periods of employment. The post will then be considered through the Employment Stability process.

## 4.10 New starters joining the Council

Employees who are new to the Council will normally be appointed to the first point of the salary range for their grade. Where the candidate's current employment package would make the first point of the salary range unattractive (and this can be demonstrated by the applicant in relation to current earnings) or where the employee already operates at a level commensurate with a higher salary, a higher salary may be considered by the recruiting manager. This will be within the salary range for the grade. The candidate's level of skill and experience should be consistent with that of other employees in a similar position on the salary range.

In professions where there is a particular skills shortage, as a temporary arrangement, it may be necessary to consider a market premium to attract high quality applicants. With all salaries, there can be scope for negotiation over the exact starting salary at the point of job offer, and a range of factors will be considered. The final decision as regards any discretion lies with the Head of Paid Service or Director of Governance in consultation with the Head of East Kent HR Partnership.

# 5. Relationship between remuneration of "Chief Officers" and "employees who are not Chief Officers"

#### 5.1 Salary Grades

5.1.1 The lowest paid grade for Dover District Council is grade L of the JESS scale. The pay range for grade L is currently £13,091 to £14,781 per annum. The highest paid post is that of Chief Executive with a pay scale of £99,959 to £113,110 per annum.

#### 5.2 Pay multiples.

- 5.2.1 The ratio between highest pay scale and the median average pay scale of whole authority's workforce is 4.1:1 at the mid pay point on the respective scales.
- 5.2.2 The ratio between highest pay scale and the lowest paid scale is 7.63:1 at the minimum pay point and 7.65:1 at highest pay point on the respective scales.
- 5.2.3 The Council does not have a specific policy on pay ratios between the highest and lowest graded points.

March 2014

Subject:	PROVISIONAL PROGRAMME OF ORDINARY MEETINGS 2014/15						
Meeting and Date:	COUNCIL – 5 MARCH 2014						
Report of:	David Randall, Director of Governance						
Classification:	Unrestricted						
Purpose of the report:	The Constitution requires that the Programme of Ordinary Meetings be set at the Annual Meeting of the Council. This report seeks to gain an indication of Council's view prior to formal adoption at the AGM to facilitate arrangements being made.						

#### 1. Summary

In order to provide Members, Officers, other partner local authorities and the general public with as much notice as possible, a provisional Programme of Ordinary Meetings is presented to the Council in January each year prior to its final ratification at the Annual Meeting of the Council.

## 2. Introduction and Background

- 2.1 Following the Council meeting held on 29 January 2014, it was agreed that Democratic Services undertake work in respect of the following areas:
  - Date of the 2014 Annual General Meeting (AGM) of Council
  - Planning Committee dates with a view to reducing the number
  - Re-examine the dates for Regulatory / Licensing Committee
- 2.2 The Annual General Meeting had originally been agreed for 2 April 2014 due to uncertainty over the dates of the European Elections. However, this was always with a view to rescheduling it in the event that the European election date permitted it. Further discussions were undertaken with Dover Town Council, Sandwich Town Council and Deal Town Council to confirm that the new proposed Annual General Meeting date did not clash with any town council mayor making and a date of 14 May 2014 is now proposed for the Council's AGM.
- 2.3 The Planning Committee meeting schedule has been reduced from 14 meetings (which kept the traditional four week cycle) to 12 meetings.
- 2.4 The Licensing Committee date originally scheduled for early June 2014 has also been revisited. Although the Licensing Committee had requested that its meetings be held prior to a Council meeting due to the short duration of meetings (its subcommittees conduct the actual hearings) this is not possible at the start of the municipal year due to the gap between the AGM (at which the membership of the Licensing Committee is determined) and the next meeting of Council (23 July 2014).

As the Licensing Committee needs to appoint its sub-committees relatively quickly after the AGM when its own membership is agreed it is proposed that a meeting be held at 5.00pm on Tuesday 27 May 2014 prior to the meeting of the Scrutiny (Policy and Performance) Committee.

- 2.5 The Programme of Ordinary Meetings for 2014/15 is based on a 6-8 week cycle that commences with a meeting of the Cabinet and ends with a meeting of the Council. In between those two points all other committee business takes place.
- 2.6 Wherever possible efforts have been made to avoid school holiday dates and party conferences.
- 2.7 It should be emphasised that the programme set out in Appendix 1 only applies to Committees with scheduled meetings. It does not apply to any Committees that are called on an ad-hoc basis as business warrants, such as the General Purposes Committee.

## 3. Identification of Options

- 3.1 There are three options available to the Council:
- 3.2 Option A To approve in principle the Programme of Ordinary Meetings for 2014/15 as set out in Appendix 1 for ratification at the Annual Meeting of Council..
- 3.3 Option B To approve in principle the Programme of Ordinary Meetings for 2014/15 with amendments.
- 3.4 Option C To not approve the provisional Programme of Ordinary Meetings for 2014/15.

## 4. **Evaluation of Options**

- 4.1 The recommended option is Option A as this supports the existing decision route cycle and avoids wherever possible school holidays and significant local Elections and Party Conferences.
- 4.2 Options B and C are not recommended as it may require adjustments to the existing decision route cycle.
- 4.3 In the event that any Member wishes to propose Option B, thereby changing the provisional Programme of Ordinary Meetings, they are asked to contact the Head of Democratic Services or the Team Leader Democratic Support prior to the date of the meeting at which this report is considered in order that the feasibility of rearranging the meeting can be established.

## 5. **Resource Implications**

There are no resource implications arising from this report as set out. However, if significant changes were to be made to the Programme of Ordinary Meetings then this may need to be re-evaluated.

## 6. **Appendices**

Appendix 1 – Programme of Ordinary Meetings 2013/14

## 7. Background Papers

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None.

Contact Officer: Rebecca Brough, Team Leader – Democratic Support

# DOVER DISTRICT COUNCIL – PROGRAMME OF MEETINGS – 2014/15 \*DRAFT\*

	2014									2015				
Committee	Start at	May (A)	June	July	Aug	Sept	Oct	Nov	Dec	Jan	Feb	Mar	April	May
Cabinet	11.00 am	12	2	7		8	6	3	1	5	2 <sup>(E)</sup>	2 30	13	
Council	6.00 pm	14 <sup>(A)</sup>		23		17		26		28 <sup>(C)</sup>		4 <sup>(B)</sup>		20 <sup>(A)</sup>
Dover Joint Transportation Board	6.00 pm			10		11		7	11		26		16	
Governance Committee	6.00 pm		26			25 <sup>(D)</sup>			4			26		
Licensing Committee	5.00 pm	27				17	JP	26		28		30		
Planning Committee	6.00 pm	8	5	17	28	18	16	13	18	22	12	12	9	28
Regulatory Committee	10.00 am		17			9		18			10		14	
Scrutiny (Community & Regeneration) Committee	6.00 pm	21	11	9	X	10	8	5	3	7	4	11	15	
Scrutiny (Policy & Performance) Committee	6.00 pm	27	10	15		23	14	11	9	13	10 <sup>(F)</sup>	10 31	14	
South Kent Coast Health and Wellbeing Board	3.30 pm		24	0		16		25		20		31		
Standards Committee	10.00 am		25			10			17			25		
Joint Staff and Health & Safety Consultative $Fora^{^{(G)}}$	2.30 pm	C	4			3			17			11		
Scrutiny Call-In Meetings <sup>(I)</sup>	6.00 pm	27	17	24		23	21	18	16	20	17	17	23	
Publication of Notice of Forthcoming Key Decisions	N/A													
(A) Denotes the Annual Meeting of Council. The AGM for the municipal year 2013/14 is to be	e held on 2 A	nril 201/	1	1			meetings			nence at	the time	s indicate	ed above	e but

(B) Denotes Budget and Council Tax Setting Meeting

(C) Council Tax Base

(D) **Final Accounts** 

(E) Budget and Medium-Term Financial Plan

(F)

Budget Scrutiny Meeting Denotes that these meetings are not open to the public (G)

These meetings will not be held unless an Executive decision is (I) called in by Scrutiny

(J) The date for the ordinary election of the Council is Thursday 7 May 2015.

These meetings will be held at the Council Offices, White Cliffs Business Park, Dover CT16 3PJ unless otherwise indicated

## DOVER DISTRICT COUNCIL – PROGRAMME OF MEETINGS – 2014/15 \*DRAFT\*

Access to Meetings and Information	Democratic Support
Members of the public are welcome to attend meetings of the Council, its Committees and Sub-Committees. You may remain present throughout them except during the consideration of exempt or confidential information. All meetings are held at the Council Offices, Whitfield unless otherwise indicated on the front page of the agenda. There is disabled access via the Council Chamber entrance and a disabled toilet is available in the foyer. In addition, there is a PA system and hearing loop within the Council Chamber. Agenda papers are published five clear working days before the meeting and all agendas, reports and minutes can be viewed and downloaded from our website www.dover.gov.uk. Alternatively, a limited supply of agendas will be available at the meeting, free of charge. All agenda papers and minutes are available for public inspection for a period of six years from the date of the meeting. The Council's website contains topies of most minutes and agendas from 2001 onwards. Basic translations of specific reports and the Minutes are available on request in 12 different languages. Photography and/or use of recording devices is not permitted at Council, Cabinet and Committee meetings without prior written consent from Democratic Services.	The Director of Governance is David Randall. The Head of Democratic Services is Louise Cooke. If you require any further information about the contents of a Committee agenda or your right to gain access to agenda and minutes held by the Council please contact a member of the Democratic Support team: Rebecca Brough Team Leader - Democratic Support Telephone: (01304) 872304 Email: rebecca.brough@dover.gov.uk Kate Batty-Smith Democratic Support Officer Telephone: (01304) 872303 Email: katebatty-smith@dover.gov.uk Jemma Duffield Democratic Support Officer Telephone: (01304) 872305 Email: jemma.duffield@dover.gov.uk
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